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5 Reflection paper on prophylactic use of antimicrobials in
6 animals in the context of Article 107(3) of Regulation
7 (EU) 2019/6

8 Draft

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70 **Executive summary**

71 Promoting the responsible use of antimicrobials in animals is one of the main aims of Regulation (EU)
72 2019/6 on veterinary medicinal products (VMPs) [1]. Amongst the measures introduced are restrictions
73 on the use of antimicrobial medicinal products for prophylaxis, so that they may only be used in
74 exceptional cases, in an individual or a restricted number of animals, when the risk of infection is very
75 high and the consequences are likely to be severe (Article 107(3)). For antibiotics specifically,
76 prophylaxis is limited to administration to an individual animal only.

77 According to Article 4(12) antimicrobials comprise antibiotic, antifungal, antiprotozoal and antiviral,
78 substances. Currently, there are no veterinary marketing authorisations for antiviral substances.

79 The purpose of this reflection paper is (i) to establish an understanding of the term 'prophylaxis' as
80 defined in Article 4(16) of the Regulation and (ii) to develop high level principles to guide the
81 implementation of the restrictions on prophylactic use as required by the provisions of Article 107(3).
82 The definition and restrictions are applicable whether prophylaxis is applied in accordance with an
83 authorised indication for a VMP, or for any other antimicrobial use e.g. outside the terms of the
84 marketing authorisation under the 'cascade' (Articles 112, 113 and 114).

85 Whilst preparing these reflections, the CVMP has also considered alternative management strategies
86 and recommendations for reducing the need for antimicrobial prophylaxis as documented by previous
87 reviewers and international organisations (e.g. RONAFA, OIE, FAO). However, it should be recognised
88 that the principles established in this reflection paper are based upon the specific legislative provisions
89 set out in the EU Regulation.

90 In order to understand the need for and practices relating to prophylactic use of antimicrobials in
91 animals in the EU, short literature reviews were undertaken for antibiotics, antiprotozoals, antivirals
92 and antifungals. The reviews aimed to identify publications from the last decade that have investigated
93 the effectiveness of prophylactic use of antimicrobials in several major domestic species. It is
94 important to note the limitations of the reviews in respect of their conduct and findings. No or very few
95 studies were found relating to prophylactic use of antifungals and antivirals. As the effectiveness of
96 antimicrobial prophylaxis has been investigated for few indications or circumstances, it was difficult to
97 determine how far the findings could be generalised. In most cases, the findings were often
98 inconclusive. It should also be noted that owing to the scope of the reviews, study endpoints did not
99 investigate the impact of prophylaxis on AMR (antimicrobial resistance) development although this is
100 an important part of the benefit-risk assessment for responsible use. Observations drawn from the
101 review do not prejudice the claims for authorised VMPs, which are based on data provided according to
102 current regulatory requirements.

103 The high-level principles below have been developed to provide an explanation of CVMP's
104 understanding of the definition of 'prophylaxis' provided in Article 4(16) and the application of the
105 associated risk management measures set out in Article 107(3).

106 Taking into account these principles, it will be necessary to review the marketing authorisations of
107 authorised antimicrobial veterinary medicinal products to ensure that pharmaceutical forms, routes of
108 administration and the phrasing of claims and guidance on usage are consistent with the Regulation.
109 The review of existing products for compliance with Article 107(3) will be conducted following
110 finalisation of this reflection paper. The approach to that work and the precise regulatory mechanism to
111 implement changes required to individual marketing authorisations, if any, will be defined as part of
112 the follow-on activity.

113 The risk management measures provided in Article 107(3) may have implications in particular for
114 intramammary antibiotics administered at the start of the dry period and for anticoccidials.

115 A review of authorised VMPs containing antimicrobials suggests that very few have authorised claims
116 that potentially align with prophylaxis as defined in the Regulation. Other than for antiprotozoals, this
117 suggests that prophylactic use in many cases will occur under the 'cascade'. The high-level principles
118 below can be applied to both authorised and 'cascade' use.

119 **CVMP Recommendations**

120 The 'high level principles' below have been developed from the CVMP's reflections on the definition of
121 'prophylaxis' (Article 4(16)) and the associated risk management measures set out in Article 107(3) of
122 Regulation (EU) 2019/6.

123 Principle 1: 'Prophylaxis' is defined in Art 4(16) of Regulation (EU) 2019/6 as "administration of a
124 medicinal product to an animal or group of animals before clinical signs of a disease, in order to
125 prevent the occurrence of disease or infection".

126 Essentially this is understood by CVMP to correspond in timing to the administration of an antimicrobial
127 at any time point before micro-organisms have invaded tissues and started to cause tissue damage or
128 dysfunction.

129 Implications

130 The CVMP and national competent authorities (NCAs) should ensure that the term 'prophylaxis' is
131 applied correctly in the product literature of authorised products, taking account of the supporting data
132 provided in the application dossier (e.g. circumstances of the clinical trials in relation to initiation of
133 treatment).

134 Veterinarians should consider if their intended antimicrobial use aligns with the Article 4 definition of
135 prophylaxis. In practice, this relates to administration to a healthy animal without disease and without
136 clinical signs. Once clinical signs have developed, or laboratory tests show evidence of tissue invasion
137 and damage or dysfunction due to the infection, then the disease is present and the administration is
138 no longer 'prophylaxis'.

139 When using an antimicrobial for prophylactic use outside the terms of the marketing authorisation
140 ('cascade' use), the strength of evidence to support the effectiveness of proposed prophylactic use
141 should be considered (see also Principle 2).

142 Principle 2: Consideration of regulatory risk management requirements for prophylaxis under Article
143 107(3): Antimicrobial medicinal products shall not be used for prophylaxis other than in exceptional
144 cases, for the administration to an individual animal (antibiotics) or a restricted number of animals
145 (antiprotozoals, antivirals, antifungals) when the risk of an infection or of an infectious disease is very
146 high and the consequences are likely to be severe.

147 The stated terms are understood by CVMP as follows:

148 (a) 'administration to an individual animal' means that the decision to use an antimicrobial agent is
149 made on the basis of the risk factors pertinent to a specific individual animal.

150 (b) a 'restricted number of animals' means administering an antimicrobial agent (except antibiotics)
151 only to those animals per group/herd that are at the same time subjected to the same risk factor(s)
152 that warrant the intervention.

153 (c) the 'risk of an infection' is dependent on the probability of the infection/disease to occur taking into
154 account the related risk factors (e.g. contagiousness, host susceptibility, virulence factors, mechanism
155 of transmission and spread, epidemiology of the disease, possible herd health control measures, etc.).

156 To fully characterise the risk, the probability of the infection/disease to occur should be considered with
157 the associated consequences resulting from these infections/diseases.

158 (d) the 'consequences of infection' are dependent inter alia on the anticipated level of morbidity and
159 mortality and the acuteness of disease onset all of which can impact on animal health and welfare, on
160 public health and livestock production, though purely economic consequences should be disregarded

161 Implications

162 The CVMP and responsible NCAs should ensure that the pharmaceutical form/route of administration of
163 the authorised VMP and disease indication, together with the summary of product characteristics (SPC)
164 guidance and warnings, are in agreement with the requirements of Article 107(3). Likewise, when
165 using an antimicrobial for prophylactic use under the 'cascade', the pharmaceutical form/route of
166 administration of the VMP should be appropriate to the requirements of Article 107(3).

167 In both cases, the prescribing veterinarian should ensure for the specific 'animal(s) under their care'
168 that the circumstances, risk factors impacting on the probability of diseases to occur and resulting
169 consequences thereof are compliant with the requirements for Art 107(3) (see also Principle 1).

170 Principle 3: Antimicrobials should not be used for prophylaxis in place of alternative treatments to
171 antimicrobials or management strategies that have shown to be effective in preventing (the)
172 infection/disease. These measures and strategies have been laid out by OIE, RONAFA and in the EU
173 Guidelines for the prudent use of antimicrobials in veterinary medicine (2015/C 299/04). They include,
174 amongst others, use of vaccination, improved biosecurity, hygiene, husbandry systems and nutrition.

175 Principle 4: When prescribing antimicrobials for prophylaxis, the veterinarian should have a good
176 knowledge of the causative pathogen(s) of the concerned disease(s), its epidemiology and the
177 farm/clinic history, supported through e.g. recent aetiological diagnosis of an infection at the unit and
178 susceptibility testing. Selection of antimicrobials should be based on these factors and also considering
179 AMEG categorisation (for antibiotics) and recommendations on route of administration. SPC guidance
180 and warnings should be followed. Antimicrobials should only be prescribed for the duration necessary
181 to cover the period of very high risk, no longer than what is advised in the SPC, and the use should be
182 justified and documented.

183 Taking into account these principles:

184 1. Prevention/prophylaxis claims for antimicrobial VMPs intended for incorporation into feed
185 ('premixes') are not compliant with legislation since their use for prophylaxis is prohibited
186 according to Regulation (EU) 2019/4 (Article 17(3)). For these products, prevention claims
187 cannot be retained; however, it should be determined if the claims may in fact be consistent
188 with 'metaphylaxis' as defined in Article 4(15) of Regulation (EU) 2019/6. This is considered
189 likely when the wording of the indications contains a condition such as 'when the disease has
190 been diagnosed/established in the herd/flock before treatment'. In these cases, revisions of the
191 SPC for related products would be needed.

192 2. For authorised products other than 'premixes' having 'prevention' claims, it should be
193 considered if the conditions of the supporting clinical trials and use of the product as presented
194 in the dossier are consistent with the definition of 'prophylaxis' or with 'metaphylaxis' (as
195 defined by Regulation (EU) 2019/6). Accordingly, revisions of the claims of the corresponding
196 products would be required.

197 3. If the claim falls within the definition of prophylaxis, it should comply with the requirements in
198 Article 107(3):

- 199 • it is clear from the product presentation/information that such use will be limited to an
200 individual animal (in the case of antibiotics) or a restricted number of animals (in the
201 case of other AMs), and
- 202 • in relation with the indication:
- 203 - the probability of infection/infectious disease is high, and
- 204 - the infection/infectious disease has the potential to be life-threatening or
205 irreversibly progressive or otherwise cause severe harm to animal and public
206 health (including negative impact on disease control programmes or threaten
207 sustainability of livestock production), and
- 208 - data are available to confirm a benefit of prophylactic administration for the
209 proposed indication
- 210 These conditions under which a prophylactic claim could be accepted for existing products
211 apply also to future marketing authorisations and related guidelines will be updated
212 accordingly.

213 **1. Introduction**

214 ***1.1. Background information***

215 Antimicrobial resistance is recognised as an increasing major threat to human and animal health, as
216 highlighted by international health organisations and addressed in the CVMP's strategy on
217 antimicrobials 2021-2025 and the European Medicines Network Strategy to 2025. With respect to
218 veterinary medicines, controlling the risks of AMR arising from the use of antimicrobials, particularly
219 from non-prudent use, is one of the highest priorities addressed in Regulation (EU) 2019/6 on
220 veterinary medicinal products, hereafter referred to as 'the Regulation', that entered in force in
221 January 2019 [1].

222 Amongst the measures on AMR introduced in the Regulation are restrictions on the use of antimicrobial
223 medicinal products for prophylaxis, so that they may only be used in exceptional cases, in individual or
224 restricted numbers of animals, when the risk of infection is very high and the consequences are likely
225 to be severe (Article 107(3)). Hence the CVMP work plan for 2021 mandates the Antimicrobials
226 Working Party (AWP) and Efficacy Working Party (EWP) jointly to develop guidance/criteria for
227 determining when antimicrobial administration for prophylaxis would be accepted and to elaborate a
228 procedure for reviewing indications for existing products.

229 ***1.2. Scope of the reflection paper***

230 The purpose of this reflection paper is

- 231 (i) to establish an understanding of the term 'prophylaxis' as defined in Article 4(16) of the
232 Regulation and
- 233 (ii) to develop high level principles to guide the implementation of the restrictions on
234 prophylactic use as required by the provisions of Article 107(3).

235 According to the Regulation, the recitals and articles that are related to prophylactic use of
236 antimicrobials do not specifically refer to the marketing authorisation status. Thus, the reflections
237 presented in this document will be applicable to both authorised antimicrobial VMPs that are used in

238 accordance with the SPC and to antimicrobials which are used outside the terms of the marketing
239 authorisation ('cascade' use), as well as to new marketing authorisation applications.

240 According to Article 4(12), antimicrobials comprise antibiotic, antifungal, antiprotozoal and antiviral
241 substances. The reflections and recommendations developed in this paper depend on the data and
242 information available and are provided separately by type of antimicrobial.

243 The Regulation defines specific conditions governing the prophylactic use of antimicrobials in veterinary
244 medicine. **Article 107**, states:

245 '(3) Antimicrobial medicinal products shall not be used for prophylaxis other than in **exceptional**
246 **cases**, for the administration to an **individual animal or a restricted number of animals** when the
247 **risk of an infection or of an infectious disease is very high** and **the consequences are likely to**
248 **be severe**.

249 In such cases, the use of **antibiotic medicinal products** for prophylaxis shall be **limited to** the
250 administration to **an individual animal only**, under the conditions laid down in the first
251 subparagraph.

252 (4) Antimicrobial medicinal products shall be used for metaphylaxis only when the **risk of spread of**
253 **an infection or of an infectious disease in the group of animals is high** and where **no other**
254 **appropriate alternatives are available**. Member States may provide guidance regarding such other
255 appropriate alternatives and shall actively support the development and application of guidelines which
256 promote the understanding of risk factors associated with metaphylaxis and include criteria for its
257 initiation.'

258 **2. Considerations on prophylactic use of antimicrobials in the** 259 **context of Article 107(3)**

260 **2.1. Legal background and interpretation of terms**

261 **Article 4** provides new definitions in relation to antimicrobials and their use:

262 (15) '**metaphylaxis**' means the administration of a medicinal product to a group of animals **after a**
263 **diagnosis** of clinical disease in part of the group has been established, with the aim of treating the
264 clinically sick animals and controlling the spread of the disease to animals in close contact and at risk
265 and which may already be subclinically infected;

266 (16) '**prophylaxis**' means the administration of a medicinal product to an animal or group of animals
267 **before clinical signs** of a disease, in order to prevent the occurrence of disease or infection.

268 Within this reflection paper, the verbs 'to control' and 'to prevent' are used corresponding to the
269 administration of metaphylaxis and prophylaxis, respectively. This is intended to reflect the wording
270 used in the legal definitions above.

271 The concept of 'treatment' is not defined in the Regulation. According to CVMP's Guideline on the
272 demonstration of efficacy for veterinary medicinal products containing antimicrobial substances
273 (EMA/CVMP/627/2001-Rev.1) claims relating to this term are associated with administration of a VMP
274 **after the onset of clinical signs** of disease, and in reference to group administration, where only
275 clinically affected animals are to be treated.

276 **Interpretations of terms**

277 While the general wording of Articles 4(16) and 107(3) relating to prophylaxis is comprehensible, it was
278 judged necessary to provide clear interpretation of specific terms employed in these Articles. Thus, in

279 order to avoid misinterpretation, the CVMP has agreed on an understanding of how to interpret the
 280 wording used in the definition of prophylaxis in Article 4 and on the risk mitigation measures on
 281 prophylactic use in Article 107(3) which are presented hereafter.

282 **'Prevention' and 'prophylaxis'**

283 The Regulation makes use of the terms, 'prevention' and 'prophylaxis'. While 'prophylaxis' is explicitly
 284 defined in Article 4(16), the Regulation does not include a definition of 'prevention'.

285 The definition of prophylaxis as such covers the administration of a medicinal product to an individual
 286 animal or group of animals 'before clinical signs of a disease, in order to prevent the occurrence of
 287 disease or infection', indicating that prevention of disease or infection is the purpose of prophylaxis.
 288 Thus, in the context of the Regulation the terms prophylaxis and prevention can be deemed very
 289 similar. However, detached from the Regulation's definition of prophylaxis, the concept of disease
 290 prevention is considered wider covering vaccination, use of alternative products (e.g. pre/probiotics...)
 291 and hygiene/biosecurity measures at farm level.

292 Of note, the term 'prevention' is defined in the current Guideline for the demonstration of efficacy for
 293 veterinary medicinal products containing antimicrobial substances [2] as 'administration of a VMP to
 294 healthy animals to prevent infection, if the risk for infection is very high and the consequences severe'.
 295 This definition of prevention is similar but not identical to the definition of prophylaxis in the
 296 Regulation. Alignment of the wording and definition in current and future guideline(s) should be sought
 297 to avoid confusion.

298 As regards existing products with 'prevention' claims, reviews of the underlying data presented in their
 299 dossiers are necessary in order to decide if 'prevention' can be substituted by 'prophylaxis',
 300 'metaphylaxis' or can no longer be maintained (please refer for more details to chapter 4.)

301 **'Clinical signs'**

302 The definition of 'prophylaxis' in Article 4(16) of the Regulation states that this refers to
 303 '*administration... before clinical signs of a disease.*' The most relevant definition of 'clinical' provided in
 304 the Merriam-Webster dictionary states: *of, relating to, based on, or characterised by observable and*
 305 *diagnosable symptoms of disease*, with 'symptoms' being further defined as '*subjective evidence of*
 306 *disease or physical disturbance*'. Black's Veterinary Dictionary [3], states that a 'clinical sign' is '*an*
 307 *abnormal appearance in an animal indicating illness. The synonym in man is 'symptom*'.¹ Hence it can
 308 be understood that prophylaxis relates to administration of a medicine before signs of disease can be
 309 observed in an animal.

310 Following exposure to a pathogen, an animal host may progress through some or all of the (non-
 311 discrete) states shown below, according to the host-microbe interaction (based on historical definitions
 312 provided by Casadevall and Pirofski [4]):

313

Infection and disease status	1. At risk of colonisation or infection.	2. 'Colonised', Not infected.	3. Infected.	4. Infected.	5. Infected.
	No disease	No disease	No disease	Sub-clinical disease	Clinical disease
Microbial status and host interactions	Negative	Colonised – presence of non-commensal microbe in the host without, or evading,	Infected , i.e. interaction between host + microorganism resulting in tissue	Infected and disease present i.e. interaction between host + microorganism resulting in tissue invasion and tissue	Infected and disease present i.e. interaction between host + microorganism resulting in tissue invasion and tissue

		immune response Or presence of commensals that have potential to become pathogens ('opportunists') Not infected: no tissue invasion	invasion. Initiation of immune response.	damage/dysfunction. Immune response.	damage/dysfunction. Immune response.
Diagnostic test status	Microbiology tests negative Other laboratory medical tests* negative	Microbiology tests may be positive Other laboratory medical tests* negative	Microbiology tests and serology may be positive. Other laboratory medical tests* negative	Microbiology tests and serology may be positive Other laboratory medical tests* may be positive	Microbiology tests and serology may be positive Other laboratory medical tests* may be positive
Clinical status	Healthy animal – no clinical signs.	Healthy animal – no clinical signs.	Healthy animal – no clinical signs.	No observable clinical signs of disease i.e. sub-clinical disease.	Observable clinical signs of disease.

314 *Other laboratory medical tests refer to those that are associated with identification of tissue damage or
315 dysfunction, e.g. somatic cell counts, haematology, clinical chemistry, histopathology
316

317 The definition of prophylaxis, as given in Article 4(16), further states that the purpose is 'to prevent
318 the occurrence of disease or infection.' As infection precedes an infectious disease, the term
319 prophylaxis can best be understood to apply when antimicrobials are administered at any stage before
320 development of disease, which for the current purpose is understood to be an abnormal status
321 associated with the occurrence of tissue damage or dysfunction. Prophylaxis therefore relates to
322 administration at any of the stages represented in the blue columns 1 to 3 of the table above whereas
323 columns 4 and 5 represent stages of subclinical or clinical diseased animals in that antimicrobials are
324 administered therapeutically, if needed.

325 It should also be noted that the definition of 'metaphylaxis' provided in Article 4(15) does not relate to
326 infection/disease status alone, but also includes the concept of controlling the spread of disease from
327 clinically sick animals to those in the group that are in close contact and at risk.

328 Therefore, the terms defined in the Regulation, which are associated with the risk management
329 provisions included in the legislation, do not address all scenarios when administration of antimicrobials
330 may be considered (e.g. the treatment of sub-clinical mastitis in individual cows).

331 **'Individual animal/restricted number of animals'**

332 Article 107(3) refers to the administration of antimicrobial VMPs to an individual animal or a restricted
333 number of animals. The Regulation, however, does not provide definitions for what is understood as
334 'individual' or 'a restricted number' of animals.

335 The term '**individual** animal' is used in several other Directives and guidelines, e.g. Directive
336 2010/63/EU or Regulation (EU) 2016/429, again without definition [5, 6]. Considering parallels to
337 human medicine the term 'individual patient' likewise is not defined in any Regulation. This term
338 however is repeatedly used in the context of a customized treatment for each individual patient.

339 Following this explanation, it is the understanding of the CVMP that within the scope of Article 107(3)
340 of the Regulation 'administration to an individual animal' means that the prophylactic administration of
341 an antimicrobial to an animal is customised to its special needs and background situation. Therefore,

342 the need to administer a product to an individual animal is decided by the responsible veterinarian
343 considering the unique risk factors and consequences for infection/disease in this specific individual
344 animal, although the animal may belong to a group/herd.

345 A '**restricted** number' of animals is understood as administering an antimicrobial (except antibiotics)
346 only to those animals per group/herd which are subjected to the same risk factors that warrant an
347 intervention. Defining the restricted group eligible for the administration needs to be justified by the
348 responsible veterinarian. A targeted administration customised for this restricted group is required.

349 In view of the CVMP the difference between 'individual animal' and 'restricted number of animals' in
350 the context of Article 107(3) is that albeit the administration of the antimicrobial is customised and
351 targeted, the decision made by the veterinarian is either based on unique risk factors that affect one
352 single animal or is based on risk factors that are comparable for several animals in a group/herd at the
353 same time and thus, a consistent approach for all eligible animals is warranted.

354 '**the risk of infection/infectious disease is very high**'

355 The definition for risk in the context of the risk assessment process, as expressed by several
356 international institutions, focuses on the probability or likelihood of the (adverse) event considered and
357 its impact.

358 According to CVMP, **risk** can be defined as 'the probability of an adverse effect and the severity of that
359 effect, consequential to exposure to a hazard' [7]. For interpreting the risk in the context of
360 prophylaxis, the infection or infectious disease is the surrogate for the (adverse) event.

361 To rank the probability of infection or infectious disease in animals the following scale from the
362 guideline quoted above can be considered:

- 363 - Very low – very low probability to occur (plausible, but very unlikely)
- 364 - Low – low probability to occur
- 365 - Medium – medium probability to occur (likely, probable)
- 366 - High – significant probability to occur (very likely, certain)

367 Although the term '**very high**' does not appear in this scale, it can be considered to occur at the
368 further end of the 'high' categorisation.

369 Depending on the nature of the disease and the pathogenicity of the specific microorganism involved,
370 the clinical picture, the contagiousness and the spreading ability of the infection will differ greatly.

371 Although it is not straightforward to measure the probability of infection/infectious disease at
372 individual/group level, since there are so many factors implicated, it is important to consider when this
373 risk can be ranked 'very high' for a pathogen/disease that can be prevented effectively with
374 antimicrobials and alternatives are not available. Literature and international guidelines from FAO and
375 OIE provide methodologies and examples of such assessment, but most of them are applied at national
376 or regional level and cannot be easily adapted to the individual/group level.

377 In case a condition of 'very high' risk is established, the time-period of persistence of such condition
378 should be clearly defined and the prophylactic use should be limited to that period, i.e. prophylactic
379 use should be as brief as possible and not longer than treatment periods approved in SPCs. In the
380 assessment it is also important to identify the risk components related to biosecurity and management,
381 to ensure that the measures in place are effective and the prophylactic administration is not a
382 replacement for any alternative management strategies.

383 When prophylactic intervention is considered, the **probability of infection/infectious disease** of
384 individual animals/restricted number of animals can be assessed 'very high' taking into account
385 individual risk factors (and farm risk factors, if applicable) such as host susceptibility (e.g.

386 physiological, pathological and immunological status of the animals), in combination with factors
387 related to the pathogens, such as:

- 388 - Mechanism of transmission e.g. by direct (animal to animal contact, droplets or aerosol) and/or
389 vertical (from infected animals to their offspring) transmission
- 390 - Introduction into a herd/farm through infected asymptomatic animals (carriers) or animals
391 incubating the disease
- 392 - Endemicity of the pathogen and history of previous infections on the farm/clinic
- 393 - Persistence of the pathogen in the environment including facilities and equipment
- 394 - Capacity of the pathogen to adapt to multiple species and to persist under different conditions
395 e.g. climate, environment

396 In conclusion, when interpreting the 'risk of infection/infectious disease is very high' the probability of
397 the infection/disease to occur has to be taken into account. However, to fully characterise the risk, a
398 'high probability' should be considered alongside the associated consequences resulting from these
399 infections/diseases.

400 **'the consequences are likely to be severe'**

401 It is noted that the provisions of the Regulation do not specify the aspects related to infection or
402 disease outcomes where 'the consequences are likely to be severe', i.e. it is not clear whether
403 consequences to animal and/or public health, welfare and/or impacts on farming and aquaculture are
404 covered.

405 Taking into account the EMA guidance document 'Criteria for classification of critical medicinal products
406 for human and veterinary use' [8], the consequences may be considered likely to be **severe**:

- 407 • where prophylactic use of an antimicrobial is an integral part for prevention of a disease, which
408 is life-threatening or irreversibly progressive, or without which the public and animal health
409 could be severely harmed. This could be in acute situations (e.g. emergency situations), or
410 chronic situations/maintenance of stable conditions, or disease with a fatal outcome where
411 prophylactic use of the antimicrobial has been shown to affect the progression of the disease or
412 survival.
- 413 • where omission of prophylactic use may have a negative impact on disease control programs
414 or threaten sustainability of livestock production.

415 Different types of disease might pose different '**consequences**' to single animals (pain, discomfort,
416 death, permanent impairment, etc.) and on a broader level to groups of animals (morbidity, mortality,
417 etc.) at varying scales (e.g. individual animal, farm level, geographic area etc...), which impacts not
418 only on animal health and welfare but also on public health and livestock production. Nevertheless, it is
419 understood that the provisions of Article 107(3) do not cover purely economic consequences.

420 The severity of the consequences should always be evaluated together with the risk factors, as
421 different combination of these two components might result in the same situation which may warrant a
422 prophylactic intervention.

423 **'exceptional cases'**

424 With regards to the interpretations made on the terms used in Article 107(3), emphasis should be put
425 on the fact that exceptional cases where prophylaxis could be accepted should fulfil **all** the **conditions**
426 described above **at the same time**, namely:

- 427 - administration to an individual animal only, or to a restricted number of animals;
- 428 - the risk of infection/infectious disease is very high;
- 429 - the consequences are likely to be severe.

430 **2.2. International recommendations**

431 International organisations such as WHO, OIE, FAO, Codex Alimentarius have implemented prudent
432 use recommendations for antimicrobials mainly focusing on antibiotics, especially those considered of
433 highest importance for public health. Even if at international level the definitions of 'prophylaxis',
434 'prevention' and 'metaphylaxis' may differ from those of the EU Regulation, a common point shared by
435 all these institutions is the need to avoid as much as possible the preventive use of antimicrobials
436 (mainly antibiotics) in animals. Apart from that, and depending on the organisation, varying
437 recommendations are stated e.g., a complete restriction of all antibiotic classes for preventive use in
438 food-producing animals; to apply preventive use of antibiotics under defined exceptional situations,
439 only; in general, to avoid preventive group use; not to use fluoroquinolones, 3rd and 4th generation
440 cephalosporins, and colistin as preventive administrations by feed and water in food-producing
441 animals. Moreover, it is recommended to implement and establish good management practices and
442 effective biosecurity, as well as more specific disease preventive measures.

443 Generally, the prudent use recommendations for antimicrobials that have been implemented at
444 international level are high-level recommendations and mainly focused on most critically important
445 antibiotics. These recommendations are supported and consistent with the interpretation made in this
446 reflection paper, but are not directly relevant for implementation of the EU regulation, considering
447 notably the heterogeneity in antimicrobial use worldwide.

448 At European level, the RONAFA opinion includes specific recommendations in regard to preventive use
449 of **antibiotics** in food-producing animals [9].

450 The measures that have been included in this joint opinion largely concur with the content of the
451 article 107(3) and are in line with the interpretation of the terms of the CVMP. Most of these specific
452 recommendations are still relevant and are up to date. The recommendations must serve as a basis for
453 concrete actions to restrict preventive use only to exceptional situations where no other solutions are
454 available. As examples extracted from the above mentioned RONAFA report, the following measures
455 can be reiterated:

- 456 • There should be an aim at national and farm level to phase out preventive use of
457 antimicrobials. This should be based on a structured review of such use at national or regional
458 level by livestock sector professionals with the knowledge of local endemic disease
459 epidemiology, underlying risk factors for disease and local husbandry systems. Related
460 disease-specific guidance should be developed.
- 461 • In exceptional cases, if preventive use of antimicrobials can be justified, either to groups of
462 animals or individuals, the following principles should apply (not all are applicable for individual
463 animals):
 - 464 - Clear risk factors should be identified for a contagious bacterial infection that has serious
465 disease consequences.
 - 466 - There should be a recent aetiological diagnosis on the farm of the potential pathogens involved
467 and their antimicrobial susceptibility.
 - 468 - The prescribing veterinarian should have a good knowledge of the epidemiology of disease on
469 the farm (e.g., virulence of organisms) and the risk factors for infection associated with the
470 group, e.g., the immune status, management factors.

- 471 - In the veterinarian's judgement, the alternative of waiting to initiate metaphylaxis would
472 negatively affect the outcome (especially mortality).
- 473 - Antimicrobials should be prescribed for a limited duration to cover the period of risk and there
474 should be documented justification for such use.
- 475 - Prevention should not be used systematically if the underlying risk factors could be controlled
476 by recognised alternative measures (e.g., vaccination, nutrition, hygiene,).
- 477 - Specific principles for the main sectors/diseases should be developed at national or regional
478 level with assistance from livestock sector experts.
- 479 - When preventive use of an antimicrobials is applied to groups of animals, this should be
480 focused on the animals at highest risk.

481 **2.3. Current scientific literature**

482 A literature review on antimicrobials used for prophylaxis was carried out to find any evidence of the
483 efficacy of prophylactic use of antibiotics, antiprotozoals, antifungals and antivirals by animal species,
484 production type and disease, and to complement and update the references of the RONAFA report with
485 any additional prophylactic use of antibiotics in animals. Clinical trials, meta-analysis, systematic
486 reviews, randomised controlled trials published between 2011/01/01 and 2021/02/22 in PubMed were
487 included.

488 Several limitations have been noted in respect of this review (see annex section 1.3.); therefore, the
489 examples listed under the following subchapters on 'findings' are based on a high level of uncertainty.
490 In addition, studies investigating the efficacy of prophylaxis rarely also investigate its impact on AMR
491 development, although this is an important part of the benefit-risk assessment for responsible use.
492 Nevertheless, these publications can be a valuable tool, supporting regulatory decisions relating to
493 Article 107(3) and being a source of information for veterinarians making prescribing decisions under
494 the 'cascade'.

495 The detailed literature review can be found in the Annex Section 1.

496 NOTE: The examples below do not supersede decisions that have been (or will be) made in respect of
497 approved claims for prophylaxis for authorised VMPs, which are based on the findings of randomised
498 clinical trials and additional data submitted and assessed in line with regulatory requirements.

499 **2.3.1. Findings on products containing antibiotics**

500 *Companion animals*

501 1. Use of perioperative antibiotic prophylaxis in high-risk surgical cases (e.g. clean/contaminated
502 surgery, use of implants) is customary practice in veterinary medicine and likely to be justified based
503 on human evidence. Although inconsistent, in general the evidence does not support a benefit of
504 continuation of antibiotic administration into the post-operative period.

505 (This finding is based on a limited number of prospective randomised controlled trials (RCTs) and
506 retrospective observational studies).

507 *Cattle*

508 1. For intramammary infection at dry-off:

- 509 • the use of an internal teat sealant was significantly protective against the development of new
510 intramammary infections (IMI) during the dry period. There was no additional effect of adding
511 any category of intramammary antimicrobial to the teat sealant, and so for cows without existing

512 IMI, there did not appear to be an additional benefit of these added strategies to prevent new
513 IMIs at calving.

514 (numerous scientific reviews, meta-analysis and clinical trial studies)

515 • One systematic review and meta-analysis evaluate the efficacy of Selective Dry Cow Treatment
516 (SDCT) compared to Blanket Dry Cow Treatment (BCDT) in dairy cows. The indicators for the
517 comparison were risk of intramammary infection (IMI) after calving, risk of new IMI after calving,
518 relative risk of cure during the dry period, and a reduction in antibiotic use at drying-off. No
519 significant difference was observed when BCDT and SCDT were compared, apart from antibiotic
520 use, that was reduced by about 50% with SDCT in comparison with BDCT [10].

521 (One Meta-analysis of RCTs and non-RCTs)

522 2. Concerning prophylaxis for digestive infections or dysbacteriosis, several reviews have been
523 identified relating to neonatal dairy calf diarrhoea. Results of these studies suggest that calves
524 receiving prophylactic antibiotics in their milk during the first 2 weeks of life have a 28% greater risk
525 for diarrhoea compared to calves receiving no antibiotics. Since, alternative strategies exist to limit the
526 resort to oral antibiotic group use, such as fluid therapy and correct colostrum administration, the
527 benefit of prophylactic antibiotic administration for neonatal calf diarrhoea is questionable.

528 (Scientific reviews and multi-center clinical trial studies)

529 3. One systematic review and meta-analysis of RCTs have been identified related to prevention of
530 respiratory infections. From this meta-analysis of RCT, a relative risk reduction in Bovine Respiratory
531 Disease (BRD) related morbidity could be demonstrated after antibiotic prophylaxis and metaphylaxis.
532 The adjusted relative risk estimates revealed that metaphylaxis performed equally to prophylaxis in
533 reducing BRD morbidity (metaphylaxis=RR, 95% CI = 0.53, 0.43–0.64; prophylaxis RR, 95% CI =
534 0.52, 0.47–0.57). Furthermore, the majority of randomized clinical trials reported zero mortality in
535 control groups based on a 'treatment-only' strategy of visual BRD cases. However, the outcome on the
536 relative risk reduction was highly variable and dependent on the antibiotic classes used, BRD attack
537 rates and duration of the RCTs. Thus, no clear conclusions could be drawn from these investigations.

538 (One meta-analysis of RCTs)

539 4. While prophylactic use of antibiotics has been shown to reduce the risk of surgical site infections
540 (SSI) in other species, no studies have investigated the relative risk in cattle surgeries with and
541 without prophylactic antibiotics under various surgical conditions (hospital vs field, routine vs
542 emergency etc.). Thus, from the literature there is no evidence on pros or cons of prophylactic
543 antibiotic administration on SSI in cattle.

544 (No prospective RCT and retrospective observational studies)

545 *Pigs*

546 No studies could be identified clearly supporting either the efficacy or lack of efficacy of prophylactic
547 antibiotic administration in the prevention of any specific bacterial swine disease. Thus, within the
548 scope of the literature review no specific conditions could be identified that could be considered
549 'exceptional cases' where prophylaxis would be acceptable for swine.

550 *Poultry*

551 The prophylactic use of antibiotics in poultry to prevent bacterial diseases does not have strong
552 scientific evidence of efficacy from the literature, but the low number and poor quality of clinical trials
553 published was also highlighted. A review on the efficacy of antibiotics to prevent or control colibacillosis
554 in broiler chickens did not provide evidence either in favour or against the use of antibiotics. Thus,

555 within the scope of the literature review no specific conditions could be identified that could be
556 considered 'exceptional cases' where prophylaxis would be acceptable for poultry.

557 **2.3.2. Findings on products containing antiprotozoals**

558 The most common protozoal disease related to the prophylactic use of antimicrobials is coccidiosis.

559 Coccidial infections cause diarrhoea, with a high level of morbidity and mortality of up to 50% in young
560 animals of different species, e.g. cattle, sheep, goats, pigs, rabbits and poultry.

561 Due to the high tenacity of oocytes, eradication of the disease in a flock or herd is hardly feasible,
562 therefore the prophylactic use of antiprotozoal compounds, especially where vaccination is not feasible,
563 is common. The majority of antiprotozoals in the EU is used as zootechnical feed additives under
564 Regulation 1831/2003/EC in poultry and rabbits [11]. Those products are used to suppress any
565 development and multiplication of coccidia by supplying anticoccidials often over the whole lifetime of
566 an animal. This long-term administration is outside the jurisdiction of Article 107(3) of Regulation (EU)
567 2019/6 and will not be covered by this reflection paper.

568 In contrast, the prophylactic administration of anticoccidials with a marketing authorization according
569 to Regulation (EU) 2019/6 is only short time and at a strategic point in the life cycle of the coccidia and
570 the related target species.

571 Considering that the prophylactic usage of anticoccidials is a well-established practice since the 1970s,
572 the number of recent publications eligible for the literature review is limited.

573 Nevertheless, available studies demonstrate the efficacy of a prophylactic use of halofuginone lactate,
574 decoquinate, diclazuril and toltrazuril in calves, lambs and piglets with a reduced morbidity and
575 mortality, faster recovery and reduced oocyte shedding.

576 For poultry, there is only little evidence found in the literature on the prophylactic use in the scope of
577 Art. 107(3). One paper, however, underlines that while toltrazuril is efficient in preventing infection
578 with *Eimeria*, a wider use of toltrazuril may be associated with a faster development of resistances
579 towards this compound.

580 Concerning horses and companion animals only a few publications are available, which cannot be used
581 to draw any well-founded conclusions.

582 **2.3.3. Findings on products containing antifungals/antivirals**

583 The literature research on the prophylactic use of antiviral and antifungal agents in animals has yielded
584 scarce results. There are only few experimental uses, showing that in theory antiviral prophylaxis
585 might provide protection against certain viral diseases (e.g. foot-and-mouth disease, classical swine
586 fever, swine influenza viruses, bovine viral diarrhoea virus, aquatic rhabdoviruses). Antifungals are
587 generally not used for prophylaxis at present in the veterinary practice.

588 **2.4. Eligibility of route of administration/pharmaceutical form for** 589 **prophylactic administration**

590 Considering the terms of Article 107(3) of the Regulation and the interpretation above, it is suggested
591 that only pharmaceutical formulations suitable to treat individual animals (antibiotics) or a restricted
592 number of animals (other type of antimicrobials) should be used for prophylactic purposes.

593 The AMEG advice [12] suggests a list of routes of administration and types of formulation ranked in
594 order from those expected to have a lower impact on the selection of AMR to those that would be

595 expected to have a higher impact on the development of resistance. These conclusions based on a
596 scientific literature review should be generally taken into account when prescribing **antibiotics**. This
597 ranking together with the AMEG categorisation of antibiotics should also be applied when antimicrobials
598 are used for prophylaxis.

599 By taking into account the AMEG list [12], considerations on potential prophylactic use in individuals or
600 a restricted number of animals are presented below.

- 601 - **Individual local administration** (e.g. intramammary formulation, eye or ear drops):
602 *for use in individual animals, acceptable for prophylactic administration*
- 603 - **Individual parenteral administration** (e.g. intravenously, intramuscularly, subcutaneously):
604 *for use in individual animals, acceptable for prophylactic administration*
- 605 - **Individual oral administration** (e.g. tablets):
606 *For use in individual animals, acceptable for prophylactic administration*
- 607 - **Group medication via drinking water/milk replacer** (e.g. oral solutions, granules for oral
608 use): *formulations intended for group administration, but may be acceptable for individual use*
- 609 - **Group medication via feed** (e.g. oral powders, granules):
610 *formulations intended for group administration (via liquid feed), but may be acceptable for*
611 *individual administration (via liquid and solid feed)*
- 612 - **Group medication via VMPs intended for incorporation into feed** (previously referred to
613 as premix): *intended for group administration, not allowed for prophylactic use according to*
614 *Regulation 2019/4 on Medicated Feed [13].*

615 The CVMP in its advice to ensure a safe and efficient administration of oral veterinary medicinal
616 products via routes other than medicated feed [14] recommended that 'in veterinary medicine the use
617 of **oral powders, granules** or similar pharmaceutical forms administered to terrestrial animals **via**
618 **solid feed** shall be **restricted to use in individual animals** only. This includes veterinary medicinal
619 products administered via top dressing'. This advice also recommended that 'for orally administered
620 veterinary medicinal products only pack sizes considered appropriate for the number of animals to be
621 treated, the recommended posology and the characteristics of the target population shall be
622 authorised'.

623 Injectables and intramammary preparations are by essence pharmaceutical forms for individual
624 administration, but some practices can lead to their administration to a large number of animals in a
625 herd/flock (e.g. injectable group medication for metaphylaxis, intramammary dry cow therapy).
626 Although some routes of administration and pharmaceutical forms suggest that they are applicable
627 specifically for individual or group use, they cannot be directly applied as sole criterion for prophylactic
628 use in individual or restricted number of animals.

629 **3. Alternative strategies to reduce a prophylactic use of** 630 **antimicrobials**

631 The need to use antimicrobials can be substantially reduced through the application of good farm
632 management and husbandry practices for terrestrial and aquatic animals by reducing the introduction
633 and spread of microorganisms within and between farms or by using alternative treatments to
634 antimicrobials. These approaches are considered crucial to avoid unnecessary use of antimicrobials
635 including their prophylactic use.

636 For example, the OIE provide standards describing biosecurity procedures in different animal species.
637 According to the OIE definition, biosecurity means a set of management and physical measures
638 designed to reduce the risk of introduction, establishment and spread of animal diseases, infections or
639 infestations to, from and within an animal population. Specific OIE guidance on biosafety and
640 biosecurity in veterinary laboratories and animal facilities related to disease prevention and control is
641 outlined in the Terrestrial Animal Health Code [15].

642 The FAO provided general guidance on biosecurity. According to the FAO, biosecurity is a strategic and
643 integrated approach that encompasses the policy and regulatory frameworks (including instruments
644 and activities) for analysing and managing relevant risks to human, animal and plant life and health,
645 and associated risks to the environment [16]. At farm level, biosecurity has three major components:
646 1. Isolation 2. Traffic Control 3. Sanitation.

647 According to the RONAFA [9], on-farm management and husbandry procedures should be optimised
648 for disease prevention, (i) to limit the entry of pathogens onto a premises, with particular attention to
649 biosecurity and other relevant measures, (ii) to reduce within-farm transmission, including internal
650 biosecurity measures and adequate cleaning and disinfection procedures and (iii) to increase animal
651 robustness and the ability of an animal's immune system to respond to an infection, including use of
652 efficacious vaccines and the promotion of husbandry conditions beneficial for health and welfare.

653 The EU has an active animal health policy and funds Member State veterinary programmes to
654 eradicate, control, and monitor certain animal diseases and zoonoses under the first pillar of the
655 Animal Health Strategy. In line with the RONAFA report, recommendations on disease eradication
656 programs, notably on endemic pathogens should be implemented in future EU strategies. This is
657 pertinent for both the purpose to reduce the need of therapeutic as well as prophylactic antibiotic
658 administration. In particular, eradication can be successfully achieved in poultry production systems,
659 as "all-in-all-out" production facilitates a clean break between flocks. For diseases where the risk of
660 transmission between herds is high, control/eradication should preferably be done on an
661 area/region/country level [17]. In contrast to bacteriological and viral disease, so far, no eradication,
662 control or monitoring programs for coccidiosis are funded within the EU.

663 From all the above-identified recommendations, it is clear that some alternative management
664 strategies exist and have shown to be effective at farm level in order to reduce the need to use certain
665 antimicrobials and particularly their prophylactic use. European agencies and international
666 organisations provided concrete measures that have been already taken in order to reduce the need
667 for antimicrobials. All together, these approaches are considered crucial to avoid unnecessary use of
668 antimicrobials including their prophylactic use.

669 **4. Consequences of Article 107(3) for authorised products** 670 **and future marketing authorisations**

671 **General considerations**

672 Currently there are several antimicrobial products on the market with indications containing the term
673 'prevention'. As this term is not defined in Regulation (EU) 2019/6, a revision of those SPCs is
674 considered necessary to ensure consistency with the legal definitions provided.

675 In the context of SPCs for antimicrobial VMPs, the CVMP previously published a question and answer
676 document [18] in order to clarify the meaning and circumstances of 'treatment', 'metaphylaxis' and
677 'prevention'. In the Q&A it was stated that the word 'prevention' in combination with 'treatment' in any
678 new assessments of antimicrobial VMPs should be replaced by the word 'metaphylaxis' (i.e. treatment
679 and metaphylaxis). Whereas 'prevention' as a single and separate claim, would refer to the
680 administration of an antimicrobial VMP to an individual healthy animal to prevent infection. These
681 circumstances were taken into account for the purpose of revising SPCs, but should now be reviewed
682 for consistency with the Regulation.

683 Prevention/prophylaxis claims for antimicrobial VMPs intended for incorporation into feed ('premixes')
684 are not compliant with legislation since their use for prophylaxis is prohibited according to Regulation
685 (EU) 2019/4 (Article 17(3)). For these products, prevention claims cannot be retained; however, it

686 should be determined if the claims may in fact be consistent with 'metaphylaxis' as defined in
687 Article 4(15) of Regulation (EU) 2019/6. This is considered likely when the wording of the indications
688 contains a condition such as '*when the disease has been diagnosed/established in the herd/flock before*
689 *treatment*'. In these cases, revisions of the SPC for related products would be needed.

690 For authorised products other than 'premixes' having 'prevention' claims, it should be considered, if the
691 conditions of the supporting clinical trials and use of the product as presented in the dossier are
692 consistent with the definition of 'prophylaxis' or with 'metaphylaxis' (as defined by Regulation (EU)
693 2019/6); Accordingly, revisions of the claims of the corresponding products would be required.

694 However, other amendment or deletion may be needed.

695 If the claim falls within the definition of prophylaxis, it should comply with the requirements in
696 Article 107(3):

- 697 • For antibiotics, the conditions for administration should be relevant for individual animals, only.
- 698 • For other antimicrobials, the conditions for administration should be relevant for individual or a
699 restricted number of animals, only.
- 700 • The risk of an infection or of an infectious disease is very high and the consequences are likely
701 to be severe.

702 The same conditions under which a prophylactic claim could be accepted for existing products likewise
703 apply to future marketing authorisations, together with data available to confirm a benefit of
704 efficacious prophylactic administration for the proposed indication.

705 **4.1. Currently authorised products containing antimicrobials with a** 706 **potential prophylactic claim**

707 **4.1.1. Findings on products containing antibiotics**

708 A search for the terms 'prophylaxis', 'prevention' and 'control' occurring in the indications of centrally
709 (CAPs) and nationally authorised products (NAPs) containing antibiotics failed to identify any products
710 with 'prophylaxis' claims (as defined by the Regulation). To the contrary, 'prevention' claims have been
711 accepted for both CAPs and NAPs containing antibiotics.

712 The screening of authorised antibiotic products suggests that the vast majority of authorised
713 'prevention' claims are likely to be consistent with metaphylaxis as defined in the Regulation. However,
714 a change from 'prevention' to 'metaphylaxis' would need to be done at product level. Only few
715 potential 'prophylaxis' claims were identified e.g. an injectable product authorised for the prevention of
716 surgical infections in dogs and cats, an intrauterine tablet formulation that is authorised for the
717 treatment and prevention of post parturient disorders in cattle and severe obstetrical procedures and
718 intra-mammary products indicated for prevention of new infections during the dry period. These
719 indications are considered to be consistent with the definitions of prophylaxis and a revision of the
720 wording 'prevention' to 'prophylaxis' is suggested.

721 With regard to mastitis in general and more specifically to the claim '**prevention of new**
722 **intramammary infections during the dry period**' the following is noted:

723 The claim 'prevention of new intramammary infections' mostly refers to antibiotic dry cow products.

724 Those products might be administered at the time of dry-off to cows with no evidence of clinical or
725 subclinical mastitis in order to reduce the risk of new intramammary infections occurring during the dry

726 period and to prevent disease (i.e. clinical or subclinical mastitis) occurring during the dry and
727 periparturient period.

728 In addition to a prophylactic dry cow administration, the majority of those antibiotic dry cow products
729 are further indicated for the curative treatment of subclinical mastitis acquired during the previous
730 lactation period.

731 While treatment of subclinical mastitis is done in the absence of observable clinical signs as per
732 definition of Article 4 of the Regulation, both infection and disease are already present, i.e. an
733 abnormal status associated with the occurrence of tissue damage or dysfunction has already developed
734 which can be demonstrated by diagnostic tests (e.g. somatic cell count (SSC), bacteriological tests).
735 Thus, treatment of subclinical mastitis is considered as therapeutic treatment rather than prophylaxis
736 and does therefore, not fall under the definition of Article 4(16).

737 The preventive aspect of dry cow therapy (DCT), however, needs to be considered as prophylaxis
738 falling under the scope of Article 107(3). Thus, prophylactic DCT is only allowed in individual animals, if
739 the risk of infection is very high and the consequences are likely to be severe. Both the risk of infection
740 and the severity of consequences of an infection depend on several factors. While the spectrum of
741 pathogens on a farm contributes to the risk profile of all cows in a herd, there are also individual
742 factors (e.g., history of previous infection, age, teat abnormalities etc.) defining the risk of
743 infection/the severity of disease and related consequences.

744 In current dry cow management two different approaches are followed.

745 In **selective** DCT, the decision to treat cows with subclinical mastitis or administer antibiotics
746 prophylactically is based on those risk factors related to the farm, the individual cow and in some cases
747 the individual quarter. Thus, selective dry cow administration for prophylaxis of new intramammary
748 infection of individual animals, may be consistent with the definition of prophylaxis and with provisions
749 of Article 107(3), where the risk of infection/disease and severity of consequences are sufficiently
750 substantiated on an animal basis by the responsible veterinarian.

751 In **blanket** DCT, however, antibiotics are administered to all 4 quarters in all cows eligible for dry-off
752 based on herd-level risk factors alone, irrespective of the health status of an individual animal or
753 related risk factors. Although administration is to individual animals, this use is systematic and
754 considering administration to cows without subclinical mastitis, the risk of infection/disease has not
755 been assessed on an individual animal basis; therefore, this type of administration would not be
756 consistent with the requirements of Article 107(3) and consequently would not be acceptable for
757 authorised products or future marketing authorisations.

758 **4.1.2. Findings on products containing antiprotozoals**

759 Based on a search for the terms 'prophylaxis' or 'prevention' occurring in the indications of centrally
760 (CAPs) and nationally authorised products (NAPs) containing antiprotozoals, no product with a
761 'prophylaxis' claim (as defined by the Regulation) was identified, but several CAPs as well as NAPs with
762 a 'prevention' claim are authorised within the EU.

763 Those products are authorised in cattle, pigs and/or sheep for the prevention of
764 coccidiosis/cryptosporidiosis or to prevent clinical symptoms of those diseases. As preventive use is
765 mostly based on disease history and initiated before a disease outbreak in the group/herd or flock,
766 those products fall under the scope of Article 107(3).

767 While prophylaxis is warranted, it needs to be ensured that the legal framework and the conditions laid
768 down by Article 107(3) of the Regulation are met. As a consequence, there might be necessary

769 changes considering the wording of the indication, inclusion of potential warnings or advice for the
770 prophylactic use. SPCs of concerned products may need to be revised at individual product level.

771 With regard to the **prophylaxis claim for anticoccidials**, the following is noted:
772 Due to high tenacity of oocytes in the environment, a rapid spreading of the disease within a group
773 and nearly simultaneous onset of clinical signs in all animals, combined with a very low treatment
774 efficacy, if clinical signs occurred, management of the disease highly depends on an on-time treatment
775 of animals in the prepatent (subclinical) stage of disease or prophylaxis of animals at risk of infection.
776 Thus, most products containing anticoccidials are not authorised for the treatment of coccidiosis, but
777 for either the prevention of coccidiosis or the prevention of clinical signs of coccidiosis, e.g. diarrhoea.

778 The administration of an antimicrobial to animals at risk of infection due to a history of disease in a
779 herd/flock before outbreak of the disease (i.e. before infection and development of clinical signs), has
780 to be considered as prophylaxis according to Article 4(16) and falls under the provisions of
781 Article 107(3) of Regulation (EU) 2019/6.

782 It is agreed that in a farm with a history of coccidiosis, the risk of infection/disease is high with a
783 morbidity of up to 100% and the consequences are severe with a mortality of acute coccidiosis cases
784 ranging between 0 and 50% and severe impact on livestock production in subclinical or chronic
785 coccidiosis cases with reduced weight gains and lower feed conversion ratios.

786 While alternative preventive measures often lack efficacy in controlling the disease under field
787 conditions, prophylaxis of animals at risk for coccidial infections with antimicrobials should be
788 considered an exceptional case in a restricted number of animals. This restricted number may be
789 defined e.g. by age, as young animals in a certain age group are most susceptible for infections.

790 In order to underline the provisions of Article 107 (3) and to support the prudent use of anticoccidials,
791 related warnings and advices may need to be included in the product literature of anticoccidials with a
792 prophylactic claim.

793 A scenario with metaphylactic administration for coccidiosis is seldomly seen in the field as spreading
794 of the disease is rapid and onset of clinical signs within a group occurs within a short period of time.
795 Furthermore, as treatment efficacy is low, coccidiosis management regimens target a prevention of
796 any clinical outbreaks. Thus, metaphylactic administration is largely limited to outbreaks following an
797 initial introduction of the pathogen to a farm or a clinical outbreak facilitated by co-factors like reduced
798 immunocompetence or faulty hygiene measures, and is used in order to limit further spreading within
799 the herd. Efficacy of metaphylaxis, if animals within the herd already show clinical signs, may be
800 reduced.

801 It is important to highlight that, although associated with poor efficacy, administration of anticoccidials
802 to animals with clinical as well as subclinical (chronic) coccidiosis does **not** fall under the scope of
803 Article 107(3).

804 **4.1.3. Findings on products containing antifungals/antivirals**

805 Based on a search for the terms 'prophylaxis' and 'prevention' in relation to centrally (CAPs) and
806 nationally authorised products (NAPs) containing antifungal no product with a 'prophylaxis',
807 'prevention' or 'control' claim was identified. No antiviral products have yet been authorised for
808 veterinary medicine.

809 **4.2. Examples of existing mitigation measures in authorised VMPs**

810 Certain warnings related to prophylactic use have been introduced particularly in SPCs of VMPs
811 containing **antibiotics** after referral procedures e.g. 'Do not use for prophylaxis' was added to all
812 products containing enrofloxacin administered via the drinking water to chickens and/or turkeys [19].
813 Other restrictions or recommendations on prophylactic use have been included in SPCs following
814 product specific assessments of national authorisations. Some of these warnings are superseded by the
815 Regulation (EU) 2019/6.

816 The revised guideline on the summary of product characteristics (SPC) for veterinary medicinal
817 products containing antimicrobial substances [20] has taken the new provisions on prophylactic use of
818 antimicrobials into account. The guideline will come into effect on 28 January 2022 and has addressed
819 risk mitigation measures arising from product-specific assessment of antimicrobials that may be
820 necessary where prophylactic use is not deemed justified in view of the definitions of the Regulation
821 (EU) 2019/6 and is associated with a high risk to public health. In such situations warning(s): "*Not for*
822 *use for <prophylaxis>*" or "*Not for use for prophylaxis in case of ...*" should be inserted in the product
823 literature.

824 With regard to certain bacterial species e.g. *Mycoplasma* and *Brachyspira* ssp., SPCs of authorised
825 products specify that these organisms can only be reduced but complete elimination may not be
826 achieved by antibacterial treatment. Therefore, in the product literature of such VMPs it is mentioned
827 e.g. in the case of swine dysentery: 'that a targeted early eradication programme of the disease should
828 be considered', or related to respiratory infection caused by *Mycoplasma gallisepticum* in chickens
829 when in ovum infection is likely: 'efforts should be made to develop a strategy to eliminate the
830 pathogen from the parent generation'.

831 In contrast, comparable warnings for the prophylactic use of VMPs containing **antiprotozoals** are
832 rarely found in related SPCs of authorised products.

833 It needs to be considered that most antiprotozoals are indicated for the prevention of coccidial
834 infections or the prevention of clinical signs of coccidiosis and efficacy of treating coccidiosis highly
835 depends on a timely administration of anticoccidials within the prepatent phase or before the infection.
836 Thus, warnings mostly relate to an effective prophylactic use of those anticoccidials. For products
837 containing toltrazuril, e.g. it is stated that 'To obtain maximum benefit, animals should be treated
838 before the expected onset of clinical signs'. Furthermore, administration to all animals within a pen is
839 recommended in order to reduce the infection pressure and assure a better epidemiological control of
840 the infection. Additionally, for most anticoccidials a concomitant improvement of hygienic conditions is
841 recommended in order to reduce the infection pressure.

842 **5. Use outside the terms of the marketing authorisation -** 843 **'cascade use'**

844 The CVMP's Reflection paper on off-label use of antimicrobials in veterinary medicine in the European
845 Union [21] makes a distinction between 'off-label use' – the use of a veterinary medicinal product that
846 is not in accordance with the summary of product characteristics, including the misuse and serious
847 abuse of the product – and 'cascade' use, which falls within the narrower definition of the legal
848 derogations. However, the Regulation does not make use of the terms 'cascade' or 'off-label use',
849 instead the wording 'use of medicinal products outside the terms of the marketing authorisation' is
850 applied. The purpose of the related Articles 112-114 is to facilitate treatment of diseases and animal
851 species for which authorised VMPs are not available, in order to **avoid unacceptable suffering**.

852 According to the provisions of the Regulation, administration to animals under the cascade should,
853 however, be **exceptional**.

854 Of note that the reflection paper states that off-label use of antimicrobials for systematic preventive
855 use in groups of animals is not considered to be compatible with the principles of the 'cascade' and
856 should not take place. Such use is considered not to be in line with the provisions of the Directive
857 2001/82/EC and this still holds for the provisions of Regulation (EU) 2019/6.

858 Sales or consumption data on antimicrobials that are used in the field for prophylactic purposes are not
859 collected systematically in the EU. Thus, there is no official information to what extent antimicrobials
860 are used, what kind of medicinal products or which classes of antimicrobials are used as prophylaxis.

861 The review of authorised products containing **antibiotics** has revealed that only few products were
862 identified with a potential prophylaxis claim. It is therefore, presumed that prophylactic administration
863 of antibiotics is in most cases 'cascade' or off-label use.

864 Since almost all **antiprotozoals** are indicated for the prevention of coccidial infections or the
865 prevention of clinical signs of coccidiosis, it is assumed that those products largely are used according
866 to their authorised indication. Off-label prophylactic use of antiprotozoals authorized within the EU
867 should be limited to exceptional cases, as protozoal disease other than coccidiosis, e.g. theileriosis,
868 trypanosomiasis or anaplasmosis are rare. 'Cascade' use, however, needs to be assumed as e.g. no
869 VMPs are authorized in some E.U. countries for the prevention of diarrhoea caused by cryptosporidiosis
870 in lambs. Thus, halofuginon, authorised for the preventive administration in calves is mostly used.

871 Following January 2022, SPCs of anticoccidials might need to be updated in agreement with the
872 provisions of Regulation (EU) 2019/6 related to prophylactic use of antimicrobials in order to ensure
873 that products can be used according to their SPC.

874 Since there is no authorised **antiviral** veterinary medicinal product in the EU and no **antifungal**
875 veterinary medicinal product is authorised with a prophylactic indication, it is clear that the rare
876 prophylactic administration of any antiviral and the infrequent prophylactic administration of
877 antifungals are always 'cascade' or off-label use.

878 When **antimicrobials** are used under outside the terms of the marketing authorisation for
879 prophylaxis, the prescribing veterinarian should ensure that their use is justified according to the
880 definitions in Article 4, the legal framework on 'cascade' use in Articles 112-114, and the conditions
881 laid down by Article 107(3) of the Regulation.

882 In addition, SPC guidance and responsible use of antimicrobials should be followed, i.e. the
883 veterinarian should have a good knowledge of the epidemiology and the causative pathogens of the
884 concerned diseases on the farm/clinic supported through e.g. recent aetiological diagnosis of an
885 infection at the unit and susceptibility testing. When antimicrobials are used under the 'cascade', the
886 duration of treatment should be limited to cover the period of high risk and their use should be
887 justified and documented. Further to this, selection of the antimicrobial administration should also
888 consider best possible AMEG categorisation (antibiotics) and recommendations on route of
889 administration.

890 Any conditions on prophylactic use of certain antimicrobials as established under Article 107(6) of the
891 Regulation must be applied.

892 **6. Conclusions**

893 It is important to achieve a consistent understanding of the term prophylaxis in line with the definition
894 in the Regulation (EU) 2019/6. The interpretation of Article 107(3) predominately depends on the

895 clarification of the terms 'prophylaxis', 'risk of infection', 'consequences', 'individual animal' and
896 'restricted number of animals'. From the interpretation of the terms as described in this reflection
897 paper, the following conclusions can be drawn:

- 898 • It is vital to underline that 'exceptional cases' where prophylaxis could be accepted need to
899 fulfil all given prerequisites from Article 107(3) at the same time. In that context all three
900 aspects - the number of animals, the risk of infection and related consequences - need to be
901 carefully evaluated in order to conclude if a prophylactic administration of antimicrobials is
902 consistent with the Regulation.
- 903 • Even if all prerequisites of Article 107(3) are fulfilled, accurately defined recommendations can
904 only be suggested for situations where there is evidence for an efficacious prophylactic
905 administration of antimicrobials, and no alternatives are available. A literature review was
906 conducted but found few published studies investigating the effectiveness of prophylactic use.
- 907 • A defined list of indications that would be in alignment with Art 107(3) and thus acceptable for
908 prophylactic use of antimicrobials cannot be provided due to the multiple risk factors involved
909 (e.g. variability of circumstances and pathogens/disease involved). Thus, a decision if
910 prophylactic use is justifiable can only be made by the responsible veterinarian.
- 911 • Although some routes of administration and pharmaceutical forms suggest that they are
912 applicable specifically for individual or group administration, neither pharmaceutical form, nor
913 route of administration shall be applied as sole criterion to decide, if a product is eligible for
914 prophylactic use in individual or a restricted number of animals (except for VMPs intended for
915 incorporation into feed which are not allowed for prophylactic use according to Regulation (EU)
916 2019/4 on Medicated Feed [13]).

917 In addition, the new definitions introduced in the Regulation 2019/6 as well as the provisions in Article
918 107(3), as interpreted by the CVMP, will have direct consequences on authorised VMPs, future
919 marketing authorisations as well as valid and future guidelines. Thus, there will be a need for revisions
920 of certain SPCs of VMPs and guidelines to align them with the definitions and risk mitigations
921 measures. From the review of authorised products and approved indications, the following conclusions
922 can be drawn:

- 923 • Currently there are several antimicrobial products on the market with indications containing
924 the term 'prevention'. As this term is not defined in Regulation (EU) 2019/6, a revision of those
925 SPCs is considered necessary to ensure consistency with the legal definitions provided.
- 926 • For authorised products other than 'premixes' having 'prevention' claims and future marketing
927 authorisations, it should be considered, if the conditions of the supporting clinical trials and use
928 of the product as presented in the dossier are consistent with the definition of 'prophylaxis' or
929 with 'metaphylaxis'. Accordingly, revisions of the claims of the corresponding products would
930 be required.

931 In should be noted that the review of authorised products containing antibiotics identified only few
932 products with a potential prophylaxis claim, implying that prophylactic administration of antibiotics is in
933 most cases outside the terms of the marketing authorisation. To the contrary, almost all antiprotozoals
934 are indicated for the prevention of coccidial infections/clinical signs of coccidiosis suggesting that those
935 products are largely used according to their indication. Since no antiviral VMPs are authorised in the EU
936 and no antifungal VMPs are authorised with a prophylactic indication, prophylactic administration of
937 antivirals or antifungals is always 'cascade' or off-label use.

- 938 • Thus, when antimicrobials are used outside the terms of the marketing authorisation for
939 prophylaxis, the prescribing veterinarian should ensure that their use is justified according to

940 the relevant provisions of the Regulation, responsible use principles are respected and AMEG
941 recommendations are followed as much as possible.

942 High-level recommendations for antimicrobials that have been implemented at international level are
943 mostly consistent with the interpretation made in this reflection paper. Particularly specific
944 recommendations in regard to preventive use of antibiotics in food-producing animals made on an EU
945 level (RONAFA report) [9], which concur with the provisions of Article 107(3). These recommendations
946 are still highly relevant and should serve as a basis for concrete actions to restrict prophylactic use
947 only to exceptional situations where no other solutions are available.

948 Although not directly within the scope of this reflection paper, alternative strategies have highest
949 importance in order to reduce the use of antimicrobials particularly for prophylaxis purposes. Thus, it is
950 crucial to consider that the need to use antimicrobials in animal husbandry can be substantially
951 reduced through the application of good farm management and husbandry practices or by using
952 alternative therapeutic approaches. To this end, guidance on biosafety and biosecurity related to
953 disease prevention and control must be followed in order to reduce the introduction and spread of
954 microorganisms within and between farms.

955

956 **Annex**

957 **1. Literature review on antibiotics used for prophylaxis**

958 **1.1. Introduction**

959 Prophylactic use of antimicrobials in veterinary medicine in the EU for herd-health purposes has been
960 based generally on traditional farm practices or attitudes; reduced labour costs since less monitoring of
961 animals is needed; previous history of herd outbreaks; herd management practices (grouping of
962 animals); high stocking densities (i.e. increased 'risk' of disease); scheduled events in the production
963 animal cycle (e.g. dry-off cow period, before transport); stressful events (e.g. weaning, castration,
964 dehorning, viral outbreaks) [9, 22].

965 Surgical procedures in animals are another common reason for antimicrobial prophylaxis. The relative
966 risk for surgical site infections is often assumed to be higher in farm animals than in human or
967 companion animal surgery, because of the unsanitary operating environment in the field, depressed
968 patient immune function in the periparturient period and the high probability of post-operative wound
969 contamination [23].

970 **1.2. Search methodology for literature review on antibiotics used for** 971 **prophylaxis**

972 A literature review on antibiotics used for prophylaxis was carried out to find any evidence of the
973 efficacy of prophylactic use of antibiotics by animal species, production type and disease, and to
974 complement and update the references of the RONFA report with any additional prophylactic use of
975 antibiotics in animals. A search strategy was developed to ensure a broad and standardized approach
976 using the Medical Subject Headings (MeSH) thesaurus, a controlled and hierarchically-organised
977 vocabulary produced by the National Library of Medicine.

978 The selection criteria included clinical trials, meta-analysis, systematic review, randomised controlled
979 trials published from **2011/01/01** to **2021/02/22** in PubMed. Letters, editorials, case studies and
980 commentaries were excluded. Reviews were included in the fourth search string to ensure the highest
981 detection probability of relevant papers. The selected references were divided by animal species and
982 country.

983 Details on the keywords used and on the search strategies:

984 STRING SEARCH 1:

985 ("Antibiotic Prophylaxis/classification"[Mesh] OR "Antibiotic Prophylaxis/methods"[Mesh] OR "Antibiotic
986 Prophylaxis/organization and administration"[Mesh] OR "Antibiotic Prophylaxis/statistics and numerical
987 data"[Mesh] OR "Antibiotic Prophylaxis/therapeutic use"[Mesh] OR "Antibiotic
988 Prophylaxis/veterinary"[Mesh])

989 STRING SEARCH 2:

990 ("Antibiotic Prophylaxis/classification"[Mesh] OR "Antibiotic Prophylaxis/epidemiology"[Mesh]
991 OR "Antibiotic Prophylaxis/methods"[Mesh] OR "Antibiotic Prophylaxis/organization and
992 administration"[Mesh] OR "Antibiotic Prophylaxis/pharmacology"[Mesh] OR "Antibiotic
993 Prophylaxis/statistics and numerical data"[Mesh] OR "Antibiotic Prophylaxis/therapeutic
994 use"[Mesh] OR "Antibiotic Prophylaxis/therapy"[Mesh])) AND "Antibiotic
995 Prophylaxis/veterinary"[Mesh]

996 STRING SEARCH 3:

997 ("prevention and control" [Subheading]) AND "veterinary" [Subheading]

998 STRING SEARCH 4:

999 ("prevention and control" [Subheading]) AND "veterinary" [Subheading]

1000 The duplicated references were discarded, and the remaining references were checked for relevance
1001 and selected according to these additional criteria: availability of quantitative information on the
1002 prophylactic use of antibiotics and data about animal species included in the scope of this paper
1003 (laboratory animals, wildlife and humans were excluded). Studies conducted in an European country
1004 were preferred, but since many of the selected articles were systematic reviews and meta-analyses,
1005 this aspect was not a selection criterion. This step was performed by checking title and abstract of each
1006 individual reference. After this step the selected references were divided by animal species and
1007 country.

1008 **1.3. Conclusions on literature search by animal species**

1009 When drawing conclusions from the literature in order to derive recommendations on antibiotic
1010 prophylaxis use it is important to highlight the limitations related to the literature search.

- 1011 • Search methodology focused mainly on systematic reviews and metanalyses, to identify the
1012 evidence of efficacy from such type of studies. Studies with examples of prophylactic use of
1013 antimicrobials were not considered, since their inclusion would have required quality and
1014 comparability assessments, not feasible in the framework of this reflection paper. Moreover,
1015 although an articulated search strategy was implemented, some limitations in completeness
1016 and some biases were possible, and such limitations were not assessed due to time constraints.
- 1017 • Very few scenarios of prophylactic use in veterinary medicine have been investigated and
1018 published as systematic reviews or meta-analyses (respiratory diseases in cattle and pigs, dry-
1019 off in dairy cows and ewes, surgery in companion animals are the most common). In addition
1020 to this, most of the literature concerned studies conducted in non-EU countries, posing the
1021 issue of the comparability of the outcomes (different husbandry systems, animal species and
1022 breeds, etc) and the extrapolation of general conclusions.
- 1023 • Studies identified did not clearly define "prophylactic use" of the antimicrobial(s) considered.
1024 The use for "prophylaxis and control" of the infection/disease was, on the other hand, often
1025 reported, creating ambiguity on the real use of the drug(s).
- 1026 • Several authors pointed out the poor quality of the studies included in their analyses, in
1027 particular concerning the design of the studies, the considered endpoints and the overall
1028 quality. This aspect was reflected in the cumulative results of many systematic reviews, often
1029 inconclusive concerning the comparative prophylactic efficacy of the antimicrobials tested. In
1030 particular, the endpoints considered in the studies never included the occurrence of AMR, but
1031 only production and/or health-related parameters.
- 1032 • For some animal species no reference was found, in particular for fishes, goats, poultry other
1033 than chickens, companion animals other than dogs.

1034 It should be highlighted that the evidence that would be identified and the associated conclusions do
1035 not supersede decisions that have been (or will be) made in respect of efficacy for authorised VMPPs,
1036 which are based on the findings of randomised clinical trials and additional data submitted and
1037 assessed in line with regulatory requirements.

1038 Although it is recognised that the information will only cover a limited number of scenarios conclusions
1039 may be used to support **regulatory** decisions relating to Article 107(3) and as a source of information
1040 for veterinarians making prescribing decisions under the 'cascade'.

1041 **1.3.1. Cattle**

1042 **Summary from the RONAFA report for prophylactic/preventive use in cattle**

1043 Prophylactic group treatment against respiratory or digestive infections represents high use of
1044 antibiotics in cattle, e.g. in Belgium, approximately 13.0 % of antibiotics were reported for preventive
1045 use (immediately after arrival on farm) and 87.0 % for metaphylactic use or as a curative measure in
1046 veal calves [24]. It was suggested that this may be due to the organisation of the veal industry in
1047 Belgium in which young calves are sourced from multiple farms and comingled after the stress of
1048 recent transportation, increasing disease risk of infection.

1049 Antibiotic dry cow therapy (ADCT) was often administered to the whole herd as a blanket treatment. In
1050 a survey of drying-off practices on dairy farms in northern Germany [25], 79.6% of participating farms
1051 practised blanket ADCT. Since the prevalence of contagious mastitis pathogens has now decreased and
1052 due to concerns on AMR, this approach is now under question [26]. The RONAFA report further
1053 highlights that in the Netherlands the preventive use of antibiotics has been prohibited for dry cow
1054 treatment since 2011. A survey of Dutch dairy farms conducted in 2013 found that udder health had
1055 not deteriorated compared to that seen in previous studies where herds were smaller and before the
1056 restriction in antibiotic use [27].

1057 Further national actions were presented such as in Belgium, where the AMCRA (Antimicrobial
1058 Consumption and Resistance in Animals) recommends that there should be no preventive use of
1059 antibiotics, except those associated with perioperative use and for dry cow management. Similarly, in
1060 France, the ANSES provided an expert opinion in 2014 on the risk of emergence of AMR associated
1061 with modes of antibiotic use in animal health [28]. This report reviewed use of antibiotics with the
1062 objective to identify 'at-risk practices' (i.e. those resulting in significant selection of resistant bacteria).
1063 In regards to use of preventive treatments, it was concluded that in many cases antibiotic use (e.g.
1064 'preventive group treatment of neonatal diarrhoea/respiratory infections and intramammary treatment
1065 at dry-off) could be abandoned either immediately, or over a period of time to allow the introduction of
1066 recognised alternative measures.

1067 **Summary from the literature review for prophylactic/preventive use in cattle**

1068 Dry cow therapy:

1069 Antimicrobial dry cow therapy was often administered to the whole herd as a blanket treatment. A
1070 survey of Dutch dairy farms conducted in 2013 found that udder health had not deteriorated compared
1071 to that seen in previous studies where herds were smaller and before the restriction in antimicrobial
1072 use [27].

1073 The different efficacy of selective dry-cow antimicrobial therapy compared to blanket therapy (all
1074 quarters/all cows) is questionable. Risk of intramammary infection (IMI) at calving in selectively
1075 treated cows was higher than blanket therapy but substantial heterogeneity was present, although
1076 subgroup analysis revealed that for trials where all cows received an internal teat sealant (bismuth
1077 subnitrate), the frequency was not significantly different between selective therapy and blanket therapy
1078 [29].

1079 The comparison of efficacy for IMI risk after calving and cure risk between Selective Dry Cow
1080 Treatment (SDCT) and Blanket Dry Cow Treatment (BDCT) did not differ significantly. Only a limited
1081 number of studies were included in this meta-analysis. From this analysis, there was no statistical

1082 difference on the effect of SDCT in comparison to BDCT on IMI risk after calving, new IMI risk after
1083 calving, and cure risk during the dry period, but the use of antibiotics was reduced of about 50% with
1084 SDCT in comparison with BDCT [10].

1085 Non-antimicrobial internal teat sealant (ITS)-based dry-off approaches are efficient for preventing new
1086 IMI during the dry period when compared with no treatment. Moreover, bismuth subnitrate-based ITS
1087 performed better than an antimicrobial for preventing new IMI during the dry period. An ITS-based
1088 approach would only slightly or not at all reduce the prevalence of IMI at calving compared with
1089 untreated quarters [30].

1090 Internal teat sealants (bismuth subnitrate) provided significant protection against developing new IMI at
1091 calving compared to NTCs. No significant additional benefit of the provision of any antimicrobial group in
1092 addition to the use of an internal teat sealant. However, the authors identified a lack of replication of
1093 interventions and thus cannot reach a definitive conclusion of the efficacy of additional antimicrobial
1094 administration, nor if differences exist between antimicrobial groups [31].

1095 Calves diarrhoea:

1096 Several reviews related to prophylaxis/prevention of neonatal dairy calf diarrhoea were identified but
1097 there is insufficient evidence to draw firm recommendations. Prophylactic antibiotic treatments in
1098 calves for the first 2 weeks of life have a 28% greater risk for diarrhoea compared with calves
1099 receiving no prophylactic AB in their milk. Also, alternatives strategies exist to limit the resort to oral
1100 group treatment such as fluid therapy and correct colostrum administration [32]. Also, a prospective
1101 multi-centre study found an association between antimicrobial consumption data and the occurrence of
1102 antimicrobial resistance profiles in the bovine digestive (*E. coli*) and upper respiratory tract
1103 (Pasteurellaceae) [33]. A high population density combined with cross-infection and co-selection are
1104 suspected to increase the risk for the spread and persistence of antimicrobial resistance, as seen in
1105 human medicine for intensive care units.

1106 No specific alternative prophylaxis/preventive treatments were identified. Alternatives options include
1107 essentially good herd practices notably correct administration of colostrum that appears to be the best
1108 preventive practices.

1109 Respiratory infections:

1110 One systematic review and meta-analysis of randomised controlled clinical trials (RCTs) for naturally
1111 occurring BRD investigating antimicrobial prophylaxis/metaphylaxis to prevent morbidity/mortality
1112 where identified [22]. From this meta-analysis of RCT a relative risk reduction in BRD related morbidity
1113 could be demonstrated after antibiotic prophylaxis and metaphylaxis. However, the outcome on the
1114 relative risk reduction was highly variable and dependent on the antibiotic class used, BRD outbreak
1115 rates and duration of the RCTs. Best relative risk reductions were from broad-spectrum critically
1116 important antimicrobials, or combinations. No specific alternative prophylaxis/preventive treatments
1117 were identified. Alternatives options include essentially good herd practices and increased biosecurity
1118 measures

1119 Surgery:

1120 From a questionnaire sent to veterinary surgeons, 100% of the respondents reported the use of
1121 prophylactic antibiotics in caesarean section, and 72% of the respondents reported prophylactic
1122 antibiotic use for left displaced abomasum correction. Most of the respondents answered to selected
1123 broad-spectrum antibiotic for surgical prophylaxis, although procaine benzylpenicillin accounted for 20
1124 to 50% of the chosen antibiotic [34]. Also, from a survey among Belgian veterinarians on the use of
1125 antibiotics in caesarean section penicillin has been identified as the first drug of choice, but as second
1126 or third choice amoxicillin, oxytetracycline or lincomycin-spectinomycin have been also identified [35].

1127 From this survey, it appears that there is also simultaneous use of molecules from different antibiotic
1128 classes. The duration of the antibiotic treatment is mainly 1 day. Concerning the route of
1129 administration, frequent use of intraperitoneal injection route is cited, which is not registered. There is
1130 no evidence that this route of administration has any additional effect on top of pre-operative
1131 prophylaxis and should therefore require adjusted withdrawal period [34]. Also, it has been identified
1132 that the dosage of antibiotics varies enormously and excessive injection volumes are common,
1133 especially when multiple injection routes are combined with no additional benefit and leading to
1134 overdose and unnecessary use of antimicrobials; increases expenses and withdrawal times
1135 adjustments [35].

1136 **Conclusions from recent literature research**

1137 Concerning prophylaxis for intramammary infection (IMI) at dry-off period, several studies from
1138 literature are available including scientific review, meta-analysis and clinical trial. From these studies:

- 1139 – the comparison of efficacy on IMI after calving and cure risk at dry period between SDCT and
1140 BDCT did not differ significantly. Antibiotic use was reduced by about 50% with SDCT in
1141 comparison to BDCT.
- 1142 – the use of an internal teat sealant (bismuth subnitrate) was significantly protective for the
1143 development of new IMI at calving, compared to non-treated animals. There was no additional
1144 effect of adding any category of intramammary antimicrobial to the teat sealant, and so for
1145 cows without existing IMI, there did not appear to be an additional benefit of these added
1146 strategies to prevent new IMIs at calving.

1147 Concerning prophylaxis for digestive infections or dysbacteriosis, several reviews have been identified
1148 relating to neonatal dairy calf diarrhoea. Results of these studies suggest that calves receiving
1149 prophylactic antibiotics in their milk during the first 2 weeks of life have a 28% greater risk for
1150 diarrhoea compared to calves receiving no antibiotics. Since, alternative strategies exist to limit the
1151 resort to oral antibiotic group treatment, such as fluid therapy and correct colostrum administration,
1152 the need for prophylactic antibiotic treatment of neonatal calf diarrhoea should be carefully reviewed.

1153 One systematic review and a meta-analysis of randomised controlled clinical trials (RCTs) have also
1154 been identified related to prevention of respiratory infections. From this meta-analysis of RCT, a
1155 relative risk reduction in BRD related morbidity could be demonstrated after antibiotic prophylaxis and
1156 metaphylaxis. However, the outcome on the relative risk reduction was highly variable and dependent
1157 on the antibiotic classes used, BRD outbreak rates and duration of the RCTs. Thus, no clear conclusions
1158 could be drawn from these investigations.

1159 While prophylactic use of antibiotics has been shown to reduce the risk of surgical site infections (SSI)
1160 in other species, no studies have investigated the relative risk in cattle surgeries with and without
1161 prophylactic antibiotics under various surgical conditions (hospital vs field, routine vs emergency etc.).
1162 Thus, from the literature there is no evidence on pros or cons on prophylactic antibiotic SSI in cattle.

1163 **1.3.2. Pigs**

1164 **Summary from the RONFA report for prophylactic/preventive use in pigs**

1165 Digestive and respiratory disorders were reported being the most common indications for preventive
1166 treatments. In farrow-to-finish farms antimicrobial consumption for prophylaxis use decreased from
1167 the pre-weaning and growing to the fattening phase. Preventive antimicrobial consumption in fattening
1168 pigs was higher on farms which only finished pigs and this was attributed to a high turnover of animals
1169 coming from multiple sources.

1170 Group treatments via oral administration accounted for higher antimicrobial exposure than via
1171 injectable administration. The most frequently used antimicrobials at oral group level were colistin,
1172 mainly to prevent post-weaning *E. coli* infections, and amoxicillin as prevention against streptococcal
1173 infections. Of concern was a shift from oral group treatments with doxycycline and potentiated
1174 sulfonamides towards use of long-acting injectable formulations, some of which included 3rd- and 4th-
1175 generation cephalosporins.

1176 Injectable antimicrobial drugs were found to be mainly administered for prophylaxis at birth and
1177 castration and included broad spectrum penicillins, cephalosporins and fluoroquinolones.

1178 The RONAFA lists examples of identified 'at-risk practices' (source: ANSES [28]) for those preventive
1179 treatments administered to lactating sows to prevent digestive problems in suckling piglets should be
1180 abandoned without delay. The preventive use of polypeptides and aminoglycosides for post-weaning
1181 diarrhoea, preventive use of antimicrobials to control *Mycoplasma hyopneumoniae* and *Actinobacillus*
1182 *pleuropneumoniae* in nucleus/breeder herds, and for disease control of swine dysentery (*Brachyspira*
1183 *hyodysenteriae*) should be abandoned over time.

1184 The RONAFA furthermore gives examples of contagious bacterial diseases in swine that could justify
1185 antimicrobial use for prevention i.e. *Streptococcus suis* and certain virulent forms of *Actinobacillus*
1186 *pleuropneumoniae*.

1187 **Summary from the literature review for prophylactic/preventive use in swine**

1188 Respiratory disorders

1189 A systematic review of the efficacy of antibiotics for the prophylaxis/prevention of swine respiratory
1190 disease was conducted by inclusion of controlled studies performed world-wide [36]. The trials
1191 evaluated prophylactic antibiotic use in nursery and grower pigs based on clinical morbidity and
1192 mortality. 44 eligible trials from 36 publications showed heterogeneity in the antibiotic interventions
1193 and comparisons as well as concerns related to statistical non-independence and quality of reporting
1194 were noted. Thus, there was **insufficient evidence to allow quantification of the efficacy, or**
1195 **relative efficacy of antibiotic interventions.**

1196 Digestive disorders

1197 Based on a systematic review (SR) and meta-analysis (MA) of the efficacy and quality of evidence for
1198 *Salmonella* reduction in grow-finish swine produced in Canada ranking of intervention efficacy was
1199 found: feeding meal>inclusion of acids in ration, feeder pen disinfection or *Salmonella* spp.
1200 vaccination>in-feed tetracyclines [37]. MA of the dataset investigating inclusion of **in-feed**
1201 **tetracyclines** yielded significant odds ratio (OR) **indicating a potential harmful effect**, measuring
1202 faecal culture, (OR Range: 14 (1.9, 108); 1.0 (0.43, 2.5)) with significant heterogeneity (P=0.003,
1203 I²=82%) across studies, suggesting some potential for withdrawal of in-feed tetracyclines to reduce
1204 *Salmonella* shedding. Although the authors concluded that SR-MA was useful for ranking efficacy, the
1205 **approach was limited by the small number of comparable studies available.**

1206 In an Italian study 50 pigs weaned at 24 d were divided into 5 groups: control (CO), CO + colistin
1207 (AB), CO + 5 x 10¹⁰ cfu of *Saccharomyces cerevisiae* (SCC)/kg feed, from d 0 to 21 (PR), CO + 5 x
1208 10¹⁰ cfu of SCC/kg feed from d 7 to 11 (CM), and CO + 1 shot of 2 x 10¹¹ cfu of SCC when the first
1209 diarrhoea appeared (CU). On d 7 post weaning, all the pigs were orally challenged with 10⁸ cfu of
1210 ETEC. Growth performance did not differ between the treatments. **Mortality was reduced in the AB**
1211 **group** (P< 0.01) and, marginally, in the PR group (P = 0.089) when compared to the CO group.
1212 **ETEC-specific IgA concentration was lower in the AB group** than in CO (P = 0.04) at d 12 [38].

1213 A Chinese study evaluated the effects of dietary *E. faecalis* LAB31 on the growth performance,
1214 diarrhoea incidence, blood parameters, faecal bacterial and *Lactobacillus* communities in weaned
1215 piglets. A total of 360 piglets weaned at 26±2 days of age were randomly allotted to 5 groups for a
1216 trial of 28 days: group N (negative control, without antibiotics or probiotics); group P (neomycin
1217 sulphate, 100 mg/kg feed); groups L, M and H (supplemented with *E. faecalis* LAB31 0.5 x 10⁹, 1.0 x
1218 10⁹, and 2.5 x 10⁹ CFU/kg feed, respectively). Average daily weight gain and feed conversion
1219 efficiency were found to be higher in group H than in group N, and showed significant differences
1220 between group H and group P (P0 < 0.05). Furthermore, groups H and **P had a lower diarrhoea**
1221 **index** than the other three groups (P0 < 0.05) [39].

1222 General performance, animal health

1223 An Irish study investigated the effect of removing prophylactic in-feed AB on health and welfare
1224 indicators in weaner pigs [40]. At group level, pigs having received sulfadiazine-trimethoprim (AB)
1225 were more likely to have tail (OR = 1.70; P = 0.05) but less likely to have ear lesions than pigs of the
1226 control group (CG) (OR = 0.46; P<0.05). The number of ear bites (21.4±2.15 vs. 17.3±1.61; P<0.05)
1227 and fights (6.91±0.91 vs. 5.58±0.72; P = 0.09) was higher in AB than in CG. There was no effect of
1228 treatment on health deviations and the frequency of these was low. **Removing AB from the feed of**
1229 **weaner pigs had minimal effects on health and welfare indicators.**

1230 In another study conducted in Ireland in-feed antibiotics (sulfadiazine-trimethoprim) were not added to
1231 the feed for half of the pigs (NOI) and were added in the other half (ABI) within each batch for the
1232 whole weaner stage [41]. Individual pigs in both treatments were treated with parenteral
1233 administrations if and when detected as ill or lame. **ABI pigs showed higher growth (P = 0.018)**
1234 **and feed intake** (P = 0.048) than NOI pigs in the first weaner stage **but feed efficiency was not**
1235 **affected** (NOI = 1.48 vs. ABI = 1.52). Despite an initial reduction in performance, NOI pigs had similar
1236 performance in finisher stage (ADG: NOI = 865.4 vs. ABI = 882.2) and minimal effects on health
1237 compared to ABI pigs. **No difference between treatments** was found at the abattoir for the
1238 percentage of pigs affected by pneumonia, pleurisy, pleuropneumonia and abscesses (P > 0.05).
1239 Mortality rate was not affected by treatment during the weaner stage (P = 0.806) although it tended to
1240 be slightly higher in NOI than ABI pigs during the finisher stage (P = 0.099). Parenteral treatments
1241 were more frequent in NOI pigs during the weaner stage (P < 0.001) while no difference was recorded
1242 during the finisher stage (P = 0.406). These data suggest that the **removal of prophylactic in-feed**
1243 **antibiotics is possible with only minor reductions in productive performance and health**
1244 which can be addressed by improved husbandry and use of parenteral antibiotics.

1245 In 164 randomly selected Swiss piglet production farms and 101 fattening farms, the indication for
1246 antibiotic use in 2012/2013 was recorded and an animal treatment index (TBI) was calculated for each
1247 age group [42]. In sows, antibiotics were used prophylactically on 22.6% of the treatment days, in
1248 suckling piglets on 50.5%, in weaners on 86.1% and in fattening pigs on 79.0% of the treatment days.
1249 A **prophylactic oral antibiotic group therapy did not have a significant positive effect on daily**
1250 **weight gain** of fattening pigs, **nor was it able to reduce the number of individual or group**
1251 **therapies.** In farms with prophylactic oral group therapy, the **mortality rate during the first two**
1252 **fattening weeks even tended to be higher** (p=0.06) than in farms without oral group therapy.

1253 **Conclusions from recent literature research**

1254 Systematic reviews including meta-analyses and studies were found investigating the efficacy of
1255 antibiotics for prophylaxis of respiratory, digestive disorders as well as their impact on productive
1256 performance and animal health and welfare indicators.

1257 In some studies, positive effects after prophylactic antibiotic treatments were observed such as
1258 reduced mortality, lower diarrhoea index, and higher growth and feed index. To the contrary, other

1259 study results have shown no to minimal effects (e.g. on feed efficiency, performance, mortality rate,
1260 need for subsequent antibiotic treatments) or even indicated negative effects (e.g. higher bacterial
1261 shedding, lower IgA concentration, higher number of ear bites) resulting from prophylaxis.

1262 Nevertheless, no studies could be identified clearly supporting either the efficacy or lack of efficacy of
1263 prophylactic antibiotic treatment in the prevention of any specific swine disease. Thus, no specific
1264 conditions that can be considered 'exceptional cases' where prophylaxis would be acceptable. This
1265 includes also the examples given in the RONAFA report, i.e. infectious diseases caused by
1266 *Streptococcus suis* and certain virulent forms of *Actinobacillus pleuropneumoniae*, for that likewise no
1267 scientific evidence was found that would either prove or disprove a sound justification for a defined
1268 recommendation.

1269 **1.3.3. Poultry**

1270 **Summary from the RONAFA report for prophylactic/preventive use in poultry**

1271 Routine group medication in poultry often occurs immediately before or after transport of day-old
1272 chicks or possibly to address perceived potential losses of productivity, but the RONAFA report does
1273 not provide a clear distinction between prophylactic and metaphylactic/therapeutic treatments.

1274 From other sources [17, 43], in Canada the prophylaxis/prevention use of antimicrobials in poultry is
1275 primarily intended to prevent necrotic enteritis caused by *Clostridium perfringens* and coccidiosis.
1276 Sargeant, Bergevin [44] described also antibiotic use for Avian pathogenic *E. coli* (APEC), either in
1277 flocks where the birds are not diseased but may be at risk of illness in order to prevent illness
1278 (prophylaxis) or in flocks where some birds are already ill with the intention to prevent further illness
1279 or mortality (metaphylaxis).

1280 The RONAFA report provides examples of antimicrobial use in poultry in the UK, where the use of
1281 antimicrobials in broilers was for therapy (42.4% of the farms), for prophylaxis/prevention (54%) and
1282 24% for both reasons [45]. Pokludová [17] described the figures of Canada in 2014, where 81% of the
1283 antimicrobials used on broiler farms were for prevention purposes, from which part administered in the
1284 feed was 84%. Updated figures of antimicrobials use for prophylaxis/prevention in poultry are not
1285 available, and the abovementioned examples probably do not adequately represent the differences
1286 among poultry productions and countries.

1287 **Summary from the literature review for prophylactic/preventive use in poultry**

1288 The reason why prophylactic use of antibiotics for colibacillosis in poultry is considered is the great
1289 diversity among APEC strains that limits the possibilities of vaccination, and vaccines are not used on a
1290 large scale. Several vaccines based on killed or attenuated strains have been tested experimentally. In
1291 general, they give sufficient protection against infection with homologous strains, but protection
1292 against heterologous strains is less efficient.

1293 The result of a systematic review on the efficacy of antibiotics to prevent or control colibacillosis in
1294 broiler chickens are the following. Sargeant, Bergevin [44] conducted a systematic review on
1295 controlled trials in broilers that evaluated an antibiotic intervention, with at least one of the following
1296 outcomes: mortality, feed conversion ratio (FCR), condemnations at slaughter, or total antibiotic use.
1297 Seven trials allowed data extraction; all reported results for FCR and one also reported mortality. Due
1298 to the heterogeneity in the interventions and outcomes evaluated, it was not feasible to conduct meta-
1299 analysis. Qualitatively, for FCR, comparisons between an antibiotic and an alternative product did not
1300 show a significant benefit for either. Some of the comparisons between an antibiotic and a no-
1301 treatment placebo showed a numerical benefit to antibiotics, but with wide confidence intervals. The
1302 risk-of-bias assessment revealed concerns with reporting of key trial features.

1303 The results of their review did not provide compelling evidence for or against the efficacy of antibiotics
1304 for the control of colibacillosis.

1305
1306 A clinical trial on the development of resistance in *Escherichia coli*, *Enterococcus faecium* and
1307 *Staphylococcus aureus* isolates from turkeys after treatment with paromomycin sulfate for prevention
1308 of blackhead (Histomoniasis) showed a higher frequency of resistance in isolates from treated flocks vs
1309 non treated, and resistance was not only against paromomycin, but also to other antibiotics [46].

1310 **Conclusions from recent literature research**

1311 The prophylactic use of antibiotics in poultry, although quite common, doesn't have strong scientific
1312 evidence of efficacy from the literature. However, this lack of evidence is mainly due to the poor number
1313 and quality of clinical trials set for the assessment of the efficacy of prophylaxis in the different poultry
1314 species for the main infectious diseases. Indeed, there is a need of good clinical trials to compare the
1315 efficacy of different antibiotic treatments and alternatives to antibiotics, to guide the appropriate use of
1316 antibiotics in poultry.

1317 The efficacy of antibiotics to prevent or control colibacillosis in broiler chickens was assessed by [44].
1318 However, results of this review did not provide compelling evidence for or against the efficacy of
1319 antibiotics for the control of colibacillosis.

1320 **1.3.4. Companion animals**

1321 The review of literature in companion animals relating to research consistent with the definition of
1322 prophylaxis given in the Regulation identified studies that mainly addressed administration of antibiotics
1323 in the perioperative period for surgical prophylaxis.

1324 **Dogs**

1325 There is limited specific evidence in veterinary medicine relating to peri-operative use of antibiotics in
1326 dogs. Current recommendations in terms of the needs, antibiotic selection, timing and duration of
1327 treatment have been extrapolated from human guidelines; however, these may not be fully applicable
1328 due to differences in veterinary post-operative care and the patient environment [47, 48].

1329 Antimicrobial prophylaxis is usually not recommended in small animal practice for clean procedures but
1330 is indicated in procedures classified as clean-contaminated or contaminated because of the risk of
1331 surgical site infection (SSI). In elective orthopaedic procedures, peri-operative antimicrobial
1332 prophylaxis has been shown to decrease SSI [49] and has been adopted particularly for procedures
1333 involving use of implants e.g. TPLO, total hip replacement, where SSI can lead to serious
1334 consequences [47].

1335 Several studies have been conducted to investigate the protective effect of post-operative antibiotic
1336 administration against development of SSI in dogs undergoing clean orthopaedic surgery involving
1337 metal implants. In most studies, no benefit could be shown over peri-operative administration alone
1338 [50-55]; although findings are inconsistent and further prospective randomized controlled trials may
1339 be warranted.

1340 There has also been debate over use of antibiotics for decolonization of methicillin-resistant
1341 *Staphylococcus* spp. (MRS) carriers prior surgery. A limited number of studies have shown that MRS
1342 carriage can persist for a year after systemic treatment and clinical resolution of pyoderma [56, 57],
1343 suggesting it is unlikely to be effective for decolonization; whereas decolonization using topical
1344 treatments may be effective for short periods [58]. The WAVD recommendations on treatment of MRS

1345 [59] conclude that there is currently insufficient evidence to recommend antibiotic use for routine
1346 decolonization of MRS carrier animals that pose a risk to susceptible in-contact people and animals.
1347 However, in respect of screening of patients prior to high risk surgery, MRSP carriage in dogs has been
1348 shown to pre-dispose to SSI in dogs undergoing TPLO [54], and WAVD suggests that screening could
1349 be considered in this population, allowing peri-operative antimicrobial use to be guided by
1350 susceptibility testing for MRSP carriers.

1351 **Horses**

1352 A retrospective review of 113 horses that underwent surgical treatment for colic found that 43%
1353 developed post-operative infection; however, the infection rate was not higher in those that received
1354 antibiotics for < 36 h compared to those receiving longer courses [60]. Horses undergoing exploratory
1355 coeliotomy at two referral hospitals were randomised to receive either 72 hours (n=42) or 120 hours
1356 (n=50) of peri-operative antimicrobial therapy. The overall incisional complication rate was 42.2 per
1357 cent, and no significant difference in the number of incisional complications in the two groups was
1358 identified (p=0.3) [61]. Reviews have identified that peri-operative use of antimicrobials is standard
1359 practice prior to laparotomy in horses, but the best timing in relation to dosing and duration of
1360 administration require further evidence, and compliance with published recommendations is poor [62,
1361 63].

1362 A retrospective study investigated the use of post-operative antibiotics in addition to peri-operative
1363 administration alone in 516 horses that underwent elective synovial endoscopy at a teaching hospital
1364 [64]. No horses developed septic synovitis, but administration of post-operative antimicrobials (beyond
1365 the time of surgery) was associated with increased risk of complications, which were predominantly
1366 gastrointestinal.

1367 The traditional practice of prophylactic use of antibiotics to prevent infectious disease in newborn foals
1368 was investigated in a retrospective study that examined the records of > 1000 Thoroughbred foals
1369 born on stud farms in the UK. No significant difference was found in the 30 day incidence or prevalence
1370 of various infectious diseases between foals treated or not treated with antibiotics [65]. The authors
1371 concluded that the practice of prophylaxis could not be supported, but noted that the nature of the
1372 evidence was not the strongest possible, and that equine management had improved since practice
1373 was first introduced.

1374 **Conclusions from recent literature research**

1375 The review of recent literature in companion animals relating to research consistent with the definition
1376 of prophylaxis given in the Regulation identified studies that mainly addressed administration of
1377 antibiotics in the perioperative period for surgical prophylaxis.

1378 Recommendations around peri-operative use of antimicrobials in companion animals have been
1379 extrapolated from evidence-based human treatment guidelines. Considering this guidance, the need
1380 for prophylactic administration in animals undergoing clean procedures (e.g. equine arthroscopy) could
1381 be questioned. The difficulty in extrapolation from human to animal surgical scenarios should be
1382 acknowledged and more research is needed in this area; although noting potential ethical implications.

1383 It appears that use of perioperative antimicrobial prophylaxis in high-risk surgical cases (e.g.
1384 clean/contaminated surgery, use of implants) is customary practice and likely to be justified based on
1385 human evidence; however, although inconsistent, in general evidence does not support benefit of
1386 continuation into the post-operative period. Further research under specific circumstances is
1387 warranted. In addition, the risk of complications e.g. gastrointestinal upset in some species, due to
1388 prolonged antibiotic administration should be considered.

1389 **2. Literature review on prophylactic use of antiprotozoals**

1390 **2.1. Introduction**

1391 In the EU, most infections with protozoa are caused by flagellates or coccidia spp.

1392 The most common protozoal disease related to the prophylactic use of antimicrobials is coccidiosis.

1393 Coccidial infections, typically causing diarrhoea, occur in all age groups. In clinical form, however, it
1394 predominately occurs in young animals of different species, e.g., cattle, sheep, goats, pigs, rabbits and
1395 poultry. Especially, under high stocking conditions morbidity is up to 100%. While acute mortality is
1396 highly variable and ranging between 0 and 50%, financial losses are mostly associated with subclinical
1397 or chronic coccidiosis, due to loss in weight gain and reduced feed conversion ratio. Albeit coccidial
1398 infections occur in a wide range of target animals, individual coccidial species are mostly species-
1399 specific and only a few have an increased zoonotic potential leading mostly to gastro-intestinal disease.

1400 The two mayor driving factors for disease outbreaks in a herd/flock are the hygienic status and stress
1401 leading to an impaired immune system.

1402 Due to high tenacity of oocytes, eradication of the disease in a flock or herd is hardly feasible.
1403 Therefore, control measures aim on reduction of the infection pressure by means of hygiene measures,
1404 disinfection, on strengthening the immune system (e.g. by vaccination) and improving the resilience.
1405 Nevertheless, those measures often lack efficacy under field conditions and the prevalence of
1406 coccidiosis especially in intensive cattle, pig and poultry farming systems varies between 40 and 90%.

1407 Therefore, the prophylactic use of antiprotozoal compounds, especially where a vaccination is not
1408 feasible, is common. The majority of antiprotozoals in the EU are, however, used as zootechnical feed
1409 additives under Regulation (EC) No 1831/2003 in poultry and rabbits and, therefore, fall not under the
1410 jurisdiction of Article 107(3).

1411 **2.2. Search methodology on antiprotozoal prophylactic use (2011 – 2021)**

1412 A literature review on the use of antiprotozoal prophylactic use was carried out to find any evidence of
1413 the efficacy of prophylactic uses of antiprotozoals by animal species, production type and disease. A
1414 search strategy was developed to ensure a broad and standardized approach using the Medical Subject
1415 Headings (MeSH) thesaurus, a controlled and hierarchically-organized vocabulary produced by the
1416 National Library of Medicine.

1417 The selection criteria included clinical trials, meta-analysis, systematic review, randomized controlled
1418 trials published from 2011/1/1 to 2021/3/1 in PubMed. Letters, editorials, case studies and
1419 commentaries were excluded.

1420 Details on the keywords used and on the search strategies are provided below.

1421 STRING SEARCH 1:

1422 ("Antiprotozoal Agents/pharmacology"[Mesh] OR "Antiprotozoal Agents/physiology"[Mesh] OR
1423 "Antiprotozoal Agents/prevention and control"[Mesh] OR "Antiprotozoal Agents/therapeutic use"[Mesh]
1424 OR "Antiprotozoal Agents/therapy"[Mesh]) AND "veterinary" [Subheading]

1425 STRING SEARCH 2:

1426 ("Antiprotozoal Agents/pharmacology"[Mesh] OR "Antiprotozoal Agents/physiology"[Mesh] OR
1427 "Antiprotozoal Agents/prevention and control"[Mesh] OR "Antiprotozoal Agents/therapeutic use"[Mesh]

1428 OR "Antiprotozoal Agents/therapy"[Mesh]) AND "veterinary" [Subheading] AND "prevention and
1429 control" [Subheading]

1430 The duplicated references were discarded, and the remaining references were checked for relevance
1431 and selected according to these additional criteria: availability of quantitative information on the
1432 prophylactic use of antiprotozoals, investigation of pharmacologicals (exclusion of vaccines, and herbal,
1433 fruit, plant additives) and data about animal species included in the scope of this paper (exclusion of
1434 laboratory animals, wildlife and humans). Studies not conducted in a European country were included,
1435 if study conditions, animal species, pathogen and treatment were comparable to conditions known in
1436 the EU. On the other hand, studies investigating prevention of arthropode-born protozoal disease by
1437 means of repellent effects were excluded.

1438 Those steps were performed by checking title and abstract of each individual reference and, if
1439 necessary, assessing the whole paper. After this step, the selected references were divided by animal
1440 species and active substances. An overall table on the evidences collected is provided in annex II.

1441 **2.3. Conclusions on literature search by animal species**

1442 **2.3.1. Cattle**

1443 Marketing Authorisations of VMPs with 'prevention' claims:

1444 In the EU several VMPs containing halofuginon base are authorised for the prevention of diarrhoea
1445 caused by *Cryptosporidium parvum*. Moreover, VMPs containing diclazuril, toltrazuril or decoquinatate
1446 are authorised for the prevention of clinical signs of coccidiosis or just coccidiosis caused e.g., by
1447 *Eimeria bovis* and *Eimeria zuernii*. All of those marketing authorisations require a confirmed history of
1448 cryptosporidiosis or coccidiosis on farm. Nevertheless, as animals may be treated only based on
1449 disease history and without the requirement of a diagnosis of clinical disease in part of the group has
1450 been established, this preventive treatment needs to be considered as prophylactic and falls under the
1451 jurisdiction of Article 107/3.

1452 Summary from recent literature research:

1453 Considering the nature of a coccidiosis outbreak with a rapid spreading of the disease within a group
1454 and nearly simultaneous onset of clinical signs in all animals, combined with a very low treatment
1455 efficacy, if clinical signs occurred, control of the disease highly depends on prophylaxis of animals at
1456 risk of infection.

1457 The efficacy of prophylaxis is underlined by study results published by Trotz-Williams, Jarvie [66], who
1458 found that calves treated with halofuginone lactate for the first 7 days following birth showed improved
1459 growth measurements, a reduced mortality and a reduced shedding of oocytes. Various studies
1460 reported a delayed onset and reduced intensity of diarrhoea after halofuginone treatment, albeit
1461 incidence of diarrhoea was not affected in all studies

1462 Another study by Zechner, Bauer [67] compared the efficacy of diclazuril and toltrazuril in calves aged
1463 between 3 and 7 wks. While calves treated with an anticoccidial showed a reduced shedding of oocytes
1464 and a lower number of days of diarrhoea, the authors further underlined that the inclusion of a small
1465 number of untreated control calves in the study design may have led to higher levels of oocyst
1466 challenge and recommended that all calves in a group of a similar age be treated at the same time.

1467 **2.3.2. Pigs**

1468 Marketing Authorisations of VMPs with 'prevention' claims:

1469 In the EU several VMPs containing toltrazuril are authorized for the prevention of clinical signs of
1470 coccidiosis caused by *Isospora suis*, the most common pathogen causing diarrhea in neonatal pigs
1471 [68]. All of those marketing authorisations require a confirmed history of coccidiosis on farm.
1472 Nevertheless, as animals may be treated only based on disease history and without the requirement of
1473 a diagnosis of clinical disease in part of the group has been established, this preventive treatment
1474 needs to be considered as prophylactic and falls under the jurisdiction of Article 107/3.

1475 Summary from recent literature research:

1476 While older studies [69] demonstrated a reduction of coccidiosis in litters treated prophylactically with
1477 toltrazuril from 71 to 22%, only one study on prophylactic use of antiprotozoals in piglets has been
1478 published within the time period relevant for this literature research. This study, however, did not
1479 investigate the efficacy of anticoccidials in preventing infections or disease against a negative control
1480 but investigated the efficacy of a combined toltrazuril and iron product against the separate
1481 administration of both compounds [70]. In conclusion, oocysts count as well as the development of
1482 bodyweight and the number of dead piglets did not differ between groups.

1483 **2.3.3. Sheep**

1484 Marketing Authorisations of VMPs with 'prevention' claims:

1485 In the EU several VMPs containing diclazuril, toltrazuril or decoquinate are authorized for the
1486 prevention of clinical signs of coccidiosis or just coccidiosis caused e.g., by *Eimeria crandallis* or
1487 *Eimeria ovinoivalis*. Furthermore, decoquinate is used for the prevention of toxoplasmosis and
1488 associated clinical signs. All of those marketing authorisations require a confirmed history of coccidiosis
1489 on farm. Nevertheless, as animals may be treated only based on disease history and without the
1490 requirement of a diagnosis of clinical disease in part of the group has been established, this preventive
1491 treatment needs to be considered as prophylactic and falls under the jurisdiction of Article 107/3.

1492 Summary from recent literature research:

1493 A study published in 2011 investigated the efficacy of administering decoquinate added to mineral salt
1494 for controlling eimeriosis in lambs. While the route of administration and the unreflected administration
1495 of an anticoccidial to all lambs is not in agreement with the provisions of Regulation (EU) 2019/6,
1496 results of this study support the assumption that a prophylactic and metaphylactic administration of
1497 decoquinate is effective in preventing eimeriosis outbreaks in lambs.

1498 **2.3.4. Poultry**

1499 Marketing Authorisations of VMPs with 'prevention' claims:

1500 No VMPs are authorized for the prevention/prophylaxis of protozoal disease in poultry. Toltrazuril and
1501 amprolium are authorized but only with a treatment claim.

1502 The ionophores salinomycin, narasin, monensin, lasalocid, maduramicin, and semduramicin and the
1503 chemical anticoccidial drugs robenidine, decoquinate, halofuginone, nicarbazin, and diclazuril are
1504 licensed in the EU as zootechnical feed additives under Regulation (EC) No 1831/2003 in species [11],
1505 where coccidiosis is systematic for biological and zootechnical reasons, which is the case for poultry
1506 and rabbits. Systematic means that in these species, diagnosis of coccidiosis is not required and
1507 therefore, no prescription is necessary. Consequently, those compounds are not authorized as
1508 veterinary medicinal products and do not fall under the jurisdiction of Article 107(3).

1509 Summary from recent literature research:

1510 Only a small number of active compounds with an antiprotozoal effect falls under the jurisdiction of EU
1511 2019/6 as most ionophores and chemical anticoccidial drugs are licensed as feed additives under EU
1512 2003/1831. Currently, only toltrazuril, amprolium and some sulfamides are authorized as VMPs for the
1513 treatment of coccidiosis in the EU.

1514 While there is a study demonstrating the efficacy of toltrazuril in preventing infection with *Eimeria*
1515 *tenella* and *Eimeria brunetti* in a challenge model [71], a general prophylactic usage of this compound
1516 is not supported. In contrast to ionophores, a wider use of toltrazuril is associated with a faster
1517 development of resistances towards this compound.

1518 **2.3.5. Horses**

1519 Marketing Authorisations of VMPs with 'prevention' claims:

1520 No VMPs are authorized for the treatment or prevention/prophylaxis of protozoal disease in horses.

1521 Summary from recent literature research:

1522 While coccidiosis is known in horses and especially foals as well, clinical signs like diarrhoea occur
1523 seldom and only in cases of massive infestation. Due to housing and breeding conditions in the EU,
1524 hygiene measures and treatment of infected animals mostly suffices to control outbreaks. A preventive
1525 treatment with antiprotozoal VMPs is neither suggested in the literature nor is there any evidence that
1526 antiprotozoals are used for prevention of infections within the EU.

1527 Infections with *Sarcocystis neurona*, however, are more in the focus of preventive measures.
1528 *Sarcocystis neurona* is the primary etiologic agent of equine protozoal myeloencephalitis (EPM). While
1529 this parasite is endemic in North America, so far within the EU, the pathogen was only detected in
1530 horses, which were imported from North America. Therefore, as of yet, there is no need for a
1531 preventive use of antiprotozoal VMPs to prevent new infections with *Sarcocystis neurona*.
1532 Nevertheless, a study conducted by Pusterla, Packham [72], suggests that a low daily dose of diclazuril
1533 (i.e., 0.5mg/kg) successfully reduces *S. neurona* infections in foals.

1534 **2.3.6. Companion animals**

1535 Marketing Authorisations of VMPs with 'prevention' claims:

1536 No VMPs are authorized for the prevention/prophylaxis of protozoal disease in companion animals.

1537 Summary from recent literature research:

1538 The literature research according to the specifications explained above did not yield any publications on
1539 prophylactic use of antiprotozoal substances for the prevention of infections in companion animals. There
1540 is, however, a publication investigating the efficacy of emodepside plus toltrazuril suspension against
1541 *Isospora canis* and *Isospora ohioensis*-complex. If puppies were treated during the prepatent phase,
1542 oocyst counts were reduced by 90-100% and the number of days with diarrhoea was lower [73].

1543 Protozoal disease found in dogs and cats in the EU are *Giardia intestinalis*, *Trichostrongylus axei*, *Isospora*
1544 *spp.*, *Cryptosporidium spp.*, *Toxoplasma gondii*, *Neospora caninum*, *Hammondia spp.* and *Sarcocystis*
1545 *spp.*

1546 As those infections are often subclinical and self-limitating and the risk of infection is generally low,
1547 preventive treatment is not recommended. In case of infections in types of housing with high stocking
1548 density (animal shelter, breeding kennels, animal boarding houses) hygiene and disinfection measures
1549 are commonly suitable to reduce the risk of infection together with treatment of infected animals [74].

1550 **3. Literature review on prophylactic use of antivirals**

1551 At present there are no authorized antiviral veterinary medicinal products in the EU. Authorized human
1552 products may be used in animals by 'cascade', but the use of antiviral agents (e.g. amantadine,
1553 rimantadine, nucleoside analogues, foscarnet, non-nucleoside reverse transcriptase inhibitors, protease
1554 inhibitors, neuraminidase inhibitors, fusion inhibitors, ribavirin) in veterinary medicine, whether for
1555 prevention or treatment, is limited due to a number of factors. These are, for example, the narrow
1556 spectrum, the short duration of therapeutic effect, the cost of drugs or the food safety aspects. The
1557 antiviral substances most of the time only reduce viral replication, and in many cases, the symptoms
1558 of the disease are not directly attributable to the virus, but to the immune response. Due to the
1559 difficulties and limitations of antiviral drug therapy, the fight against viral animal diseases is mostly
1560 fought by products that work by influencing the host's immune system (e.g. vaccines, antibodies,
1561 interferons).

1562 The literature research on the prophylactic use of antiviral agents in animals has yielded scarce results.
1563 There are only few experimental uses, showing that in theory antiviral prophylaxis might provide
1564 protection against certain viral diseases (e.g. foot-and-mouth disease, classical swine fever, swine
1565 influenza viruses, bovine viral diarrhea virus, aquatic rhabdoviruses).

1566 According to Article 107(3), antiviral group prophylaxis in a restricted number of animals – e.g. water-
1567 immersion antiviral prophylaxis in aquaculture or prophylaxis against swine influenza viruses in pigs–
1568 can be considered as acceptable, if the risk of an infection is very high and the consequences are likely
1569 to be severe. This can happen for example, if there are no effective vaccines or other alternatives
1570 against the viral disease in question.

1571 Antiviral individual prophylaxis might also have a narrow field of application in non-food horses (e.g.
1572 equine influenza) or in companion animals (e.g. feline infectious peritonitis) if the risk of an infection is
1573 very high, the consequences are likely to be severe and other suitable alternatives are not available.

1574 **4. Literature review on prophylactic use of antifungals**

1575 No antifungal veterinary medicinal product is authorized in the EU with a prophylactic indication.
1576 Products authorized for human or veterinary use may be used for prophylaxis in animals by 'cascade'.
1577 The literature search did not reveal any relevant information of the present prophylactic veterinary use
1578 of antifungal substances (azoles, griseofulvin, allylamines, benzylamines, polyenes, flucytosine,
1579 echinocandin). Due to their nature, prevention of fungal infections in animals are primarily ensured by
1580 appropriate animal husbandry, hygienic and feeding conditions, as well as by vaccination if vaccines
1581 are available.

1582 Although on the basis of the literature search it can be concluded that antifungals are generally not used
1583 for prophylaxis at present in the veterinary practice, it is realistic, especially with companion animals,
1584 that a healthy animal, in close contact with a fungal infected person or animal is treated with an
1585 antifungal drug off-label or by the 'cascade' to prevent the spread of infection. This practice is considered
1586 as acceptable on the basis of Article 107(3), if the risk of infection is very high and the consequences
1587 are likely to be severe.

1588

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